# **Special Anniversary Report**



SECURITIES INVESTOR PROTECTION CORPORATION

# Standing with Investors for 50 Years 1970-2020











# **50th Anniversary Special Report**



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# Message from the Securities Investor Protection Corporation Board of Directors

# SIPC Board of Directors



William S. Jasien, President and Chief Executive Officer, Stonehedge **Global Partners** 



Gregory S. Karawan, Senior Vice President and General Counsel Insurance and Wealth Management; and Global Chief Litigation Counsel Genworth Financial



Anthony D'Agostino, Data and Business Solutions Leader, Wells Fargo Wealth and Investment



Daniel M. Covitz, Deputy Director, Federal Reserve Board. Division of Research and Statistics. Board of Governors of the Federal Reserve System



W. Moses Kim, Director, Office of **Financial Institutions** Policy, United States Department of the Treasury

As noted in this Special Report, there have been many significant events in SIPC's history: the seminal Supreme Court case of SIPC v. Barbour; the clearing firm failures of Adler Coleman Clearing Corp. and MJK Clearing, Inc.; the liquidations of MF Global Inc. and Lehman Brothers Inc.; and the liquidation of Bernard L. Madoff Investment Securities LLC, brought on by the largest Ponzi scheme in history. Throughout, SIPC has worked collaboratively on these and other matters with regulators, self-regulatory organizations, industry members, and the trustees and their teams in SIPA cases, and has developed working relationships with its foreign counterparts - all while growing and maintaining a strong investor protection fund.

Today, as the financial services industry undergoes rapid and unprecedented change, SIPC remains focused on its mission of investor protection. With pride, we look back upon SIPC's first fifty years as a success. We congratulate the dedicated teams at SIPC who have made this success possible. We acknowledge the importance of the United States Securities and Exchange Commission (SEC) to SIPC's success and look forward to SIPC's continued effective collaboration with the SEC and its staff in the years to come.



It is a privilege to serve on the Board of an organization whose mission is to protect investors, and to work with a team of talented and dedicated men and women who understand the important role that investor confidence plays in promoting a sound financial system. As SIPC commemorates its fiftieth anniversary, it does so in the midst of a worldwide pandemic. As in its previous forty-nine years, SIPC has dealt with the challenges before it in stride.

SIPC originated in difficult times. In the late 1960s, the securities industry experienced severe operational and financial problems brought on by unexpectedly high trading volume and a lack of back office automation. A severe decline in stock prices followed, and hundreds of securities firms were merged, acquired, or failed, some unable to meet their obligations to customers. On December 30, 1970, Congress enacted the Securities Investor Protection Act of 1970 (SIPA) to restore and maintain investor confidence in the securities markets through the creation of a customer protection program administered by SIPC.

In the years since, SIPC has grown in stature and maturity. It has stood ready to protect investors through the stock market decline of 1973–74, the October market break of 1987, the dot.com bust of 2000–02, and the financial crisis of 2008.



OFFICE OF THE CHAIRMAN October 22, 2020

Letter from SEC Chairman Jay Clayton

## UNITED STATES SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549

Josephine Wang, President and CEO Securities Investor Protection Corporation

Dear Ms. Wang:

I send best wishes on the approaching 50th anniversary of the Securities Investor Protection Act of 1970 ("SIPA"), which was enacted into law on December 30, 1970. The protection of investors is core to the SEC's mission, and SIPA, which established SIPC, is an important part of the investor protection framework.

Congress enacted SIPA in response to the 1968–1970 Wall Street paperwork crisis during which a number of broker-dealers failed to meet their financial and custodial obligations to customers. This affected public confidence in the securities markets, and SIPA, and the other actions taken at the time, were designed to help address these issues and restore the public's trust in the markets. As SEC Chairman William J. Casey noted in his letter to Congress transmitting the study the Commission was called upon to prepare under SIPA, the actions taken were intended to achieve the same broad goals we strive for today—"assur[ing] investors that their savings put to work in the American capital markets are protected against structural weaknesses; that they have access to reliable and meaningful information about the performance of the companies in which they invest and that the markets are fair, honest and efficient in establishing the values of securities."

Over the last 50 years, SIPC has overseen the liquidation of its member broker-dealers, including in circumstances when customers' securities or cash are missing or otherwise are not capable of being returned to the customers. As of the end of 2019, 327 broker-dealer liquidations have been completed under SIPA. In these liquidations, the eligible claims of over 770,000 customers totaling over \$141 billion have been fully satisfied. The creation and operation of SIPC and the protections afforded to the customers of failed broker-dealers under SIPA undoubtedly have been instrumental in restoring the investing public's confidence to leave securities and cash with your member broker-dealers.

On the eve of the 50th anniversary of SIPA, I wanted to take a moment to congratulate Ms. Josephine Wang and SIPC on its excellent record of success. I appreciate the dedication of SIPC's staff in fulfilling its mission and look forward to many more years of working together to protect investors.

Sincerely

Jay Clayton, Chairman



# Message from SIPC's President and CEO

As SIPC celebrates 50 successful years of investor protection, this Special Anniversary Report is first and foremost an opportunity to thank the many individuals and entities that have made SIPC's success possible. We acknowledge some by name in this Report. There undoubtedly are many more.

Created by Congress in order to respond to instability in the securities industry, SIPC came to life on December 30, 1970, without staff or funds of its own. Its mission was daunting: to create and administer a fund that would be used to protect investors against the loss of cash and securities entrusted to a broker, and thereby instill investor confidence. Investor confidence in the capital markets is important to economic growth and to a stable financial system.

SIPC was equal to the task. As the securities industry rallied, within 120 days of the enactment of SIPA, through assessments paid by SIPC member broker-dealers, a \$75 million SIPC Fund was created. Since then, in 330 liquidation proceedings and direct payment procedures under SIPA, a total of more than \$140 billion has been distributed for the benefit of more than 773,000 investors. Today, the SIPC Fund stands at more than \$3.5 billion, with a target set by the SIPC Board of \$5 billion.

SIPC administers a federal law, but it is not a government agency. Yet, it serves an important public purpose which is clear from the composition of its Board of Directors. Represented on the Board are the securities industry, the private non-securities sector, and the public sector. Moreover, SIPC is privately funded, but should the Fund be insufficient for its purposes, SIPC may borrow public monies. Finally, SIPC works closely with securities regulators and self-regulatory organizations. We are particularly grateful to the SEC and to the Financial Industry Regulatory Authority (FINRA), and their staffs, with whom SIPC has worked over the years to protect investors.

Equally important to the success of the customer protection program are the trustees and their teams who, in association with SIPC, administer the liquidation of the failed brokerage firms. From notifying investors of the start of a liquidation, to evaluating claims, to collecting, recovering, and distributing investors' property, trustees and their teams work tirelessly alongside SIPC.

It is a privilege to be associated with each of these individuals and entities. My personal debt of gratitude is to the SIPC Board for its endless support, to my fellow officers, and to the SIPC staff for their never-ending willingness always to go above and beyond. This has been especially evident in the current pandemic when the staff has not wavered from its responsibilities and SIPC has stood ready at all times to carry out its mission

I am proud to be a part of what SIPC has accomplished. I invite you to join me in a look at SIPC's first 50 years. I am confident that the next 50 years will be as exciting and purposeful.

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# The Origin of SIPC

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In enacting the Securities Investor Protection Act (SIPA) in 1970, Congress responded to the needs of investors during an unsteady time in the securities industry. To this day, the program that Congress put in place in 1970 continues to protect investors against certain losses if the brokerage to which they entrust their cash and securities fails. Knowing that their assets are not at risk in that situation gives investors the confidence to invest.

The SEC and self-regulatory organizations such as FINRA notify SIPC when a SIPC member broker-dealer is in financial trouble. If the statutory criteria for liquidation of a firm are met, SIPC applies to the federal district court for a customer protective decree under SIPA. Once granted, the broker-dealer is placed in liquidation and a trustee is appointed. The proceeding is then removed to the bankruptcy court for the district.

A SIPA liquidation is essentially a bankruptcy liquidation, with special customer protection features. To the extent consistent with SIPA, provisions of the United States Bankruptcy Code (Code) apply to the proceeding. Applicable provisions of the Code include avoidance provisions. Those provisions enable the trustee to recapture certain transfers of customer property made by the brokerage before its liquidation. Recaptured property is returned to the debtor's estate so that it can be shared by all customers.

Customer cash and securities entrusted to the broker are called "customer property" under SIPA and are distributed to customers. In addition, each customer is protected by SIPC against the loss of missing cash and securities up to \$500,000. Of the \$500,000, up to \$250,000 is available to replace missing customer cash. SIPC funds also may be used to pay the administrative expenses of a proceeding. No customer funds are used to pay administrative expenses such as trustee or counsel fees.

In 1978, a number of changes were made to SIPA to strengthen investor protection. The overall limit of investor protection was doubled from the initial \$50,000 in 1970 to \$100,000, and the cash portion was raised from \$20,000 to \$40,000. A direct payment procedure was created that allowed customer claims to be satisfied without a court proceeding. Customer accounts could be transferred from the failed firm to another brokerage, allowing customers to regain access to their accounts more promptly. Customers who were owed missing securities could have claims for the securities themselves instead of for the securities' cash value.

SIPA also went beyond establishing a process for protecting customers of a failed firm. When enacted in 1970, SIPA provided the basis for the SEC's adoption of SEC Rule 15c3-3, an important customer protection measure. Also known as the Customer Protection Rule, Rule 15c3-3 creates regulatory safequards with respect to customer funds and securities held by the broker.

SIPC Timeline: Standing with Investors for 50 Years 1970-2020



# 1971

The NASDAQ begins operations as the world's first electronic stock market.

The U.S. abandons the Gold Standard.

Release of the first commercially available microprocessor.



Apollo 17 performs the longest moon landing.



1973 U.S. involvement in the Vietnam War ends.

The Depository Trust Company is created.



1974 Hank Aaron breaks Babe Ruth's home run record.

1975 Microsoft is founded.

1976 Americans celebrate the U.S. Bicentennial.

Apple Computer Company is founded.

The first retail index fund seeks to match the market.

Price of a gallon of gas: 62 cents . . . . Price of a pound of bacon: \$1.51 . . . . Price of a first-class stamp: 13 cents



1977 Star Wars debuts in theaters.

Elvis Presley dies at age 42.

1978 Egypt and Israel sign Camp David Accords.

Saturday Night Fever wins Best Album.



1979 Three Mile Island nuclear reactor melts down.

Tehran hostage crisis begins.

In the:



## 11

"[SIPA] of 1970 was an innovative and exemplary piece of remedial legislation, evolved principally through the cooperative efforts of the Congress, the [SEC], and the securities industry itself. In general it has worked well, and thousands upon thousands of securities investors have been greatly benefited. However, as with any new legislation, only experience can demonstrate its precise efficacy and suggest areas of possible improvement. Now that SIPC has had experience in the liquidation of 94 firms over a three-year period, it is appropriate for it to join with other interested and knowledgeable parties in a common effort to improve this program of customer protection." – Remarks of Hugh F. Owens, Chairman of SIPC, in announcing the formation of the 1973 Task Force.





# 1971

The original members of the SIPC Board, chaired by Byron D. Woodside, are appointed in January 1971.



 SIPC moves to 485 L'Enfant Plaza, SW, Washington, D.C.

## **1972** SIPC releases its first annual report.

As mandated under SIPA, the SEC adopts Rule 15c3-3, also known as the Customer Protection Rule, effective January 15, 1973.

# 1974

97,230 customer claims are received in 109 liquidations. 124 claims exceed SIPA's protection limit of \$50,000 per customer.

 Based on recommendations of the Special Task Force, SIPC submits to Congress proposed amendments to SIPA.

# 1976

The president of White & Co., a firm in liquidation, is convicted on 14 counts of fraud and record-keeping violations.



# 1979

The SIPC Advertising Bylaw takes effect, allowing member brokerdealers to display the SIPC symbol in their offices and advertising.



With the support of the securities industry and securities regulators, SIPC recommends Congress increase the protection limit to \$500,000, including \$100,000 for cash claims.

# 1973

SIPC appoints a Special Task Force to improve customer protection.

Aberdeen Securities, Inc. – Court holds that where a customer's securities are missing, the customer is only entitled to their cash value and cannot require the trustee to buy the securities on the open market.

SIPC

FIRST ANNUAL REPORT

## SIPC moves to 900 17th Street, NW, Washington, D.C.

# 1975

The U.S. Supreme Court holds that only the SEC can sue SIPC to compel it to initiate a liquidation proceeding. *SIPC v. Barbour*, 421 U.S. 412 (1975).

# 1978

President Carter signs SIPA amendments into law. These amendments:

- Allow SIPC to serve as trustee in smaller cases,
- Create a direct payment procedure,
- Provide for bulk transfers of customer accounts,
- Raise the overall protection limit to \$100,000, including a cash limit of \$40,000,
- Allow claims for securities to be satisfied in kind, and
- Give SIPC rulemaking authority.

# 1980

Former Beatle John Lennon is fatally shot.

# 1981

Attempted assassination of President Ronald Reagan.



Sandra Day O'Connor is appointed the first female Supreme Court Justice.

1985 Coca-Cola introduces New Coke.

1982 TIME's Man of the Year is THE COMPUTER.



1984

1986

Six million people form a human chain across the U.S.

for "Hands Across America."

1983 Sally Ride is the first American woman in space.

EDGAR is introduced as a pilot program.



1987 Black Monday.

The world population reaches 5 billion.

1988 Peak of the U.S. Savings and Loan crisis.

1989

The Berlin Wall falls.



Price of a gallon of gas: **96 cents** . . . . Price of a pound of bacon: **\$1.95** . . . . Price of a first-class stamp: **22 cents** 



The October 1987 Market Crash. On October 19, 1987, "Black Monday" rocks the markets, as the Dow Jones Industrial Average (Dow) drops 508 points, or 22.6%. From its high on August 25 through its low mid-day on October 20, the Dow sees a decline of more than 1,000 points, or 37%. The markets quickly recover most of their Black Monday losses. In just two trading sessions, the Dow regains 288 points, or 57%, of the total Black Monday downturn. Less than two years later, U.S. stock markets surpass their pre-crash highs. Black Monday leads to only one new SIPA liquidation.

# Image: state of the state

accounts in Stix & Co.

# **□1983**

The largest net advance in a single liquidation is \$42 million in Bell & Beckwith.

– Theodore H. Focht, General Counsel since 1971, is named SIPC 's first President.



# 1987

Black Monday results in one new case – H.B. Shaine & Co. Nearly all customer accounts are bulk transferred within one week.



# 1987

SIPC moves to 805 15th St. NW, Washington, D.C.



# 1989

The decade ends with an average of seven cases per year for the previous ten years and the SIPC Fund at \$472 million – its highest level to date.

# 1990

Hubble Space Telescope is launched from the Space Shuttle Discovery.



# 1991

The New York Stock Exchange introduces its first off-hours trading sessions.



The World Wide Web makes its public debut as an internet service.

1992 The European Union is founded.

# 1993

Bill Clinton takes office; the first Baby Boomer in the White House.



1994 Nelson Mandela becomes president of South Africa, after 27 years as a political prisoner.

1995 Oklahoma City bombing.

1996 IBM's Deep Blue defeats chess champion Gary Kasparov.

Price of a gallon of gas: \$1.30 . . . . Price of a pound of bacon: \$2.50 . . . . Price of a first-class stamp: 32 cents

## 1997 Passing of

Princess Diana.

Britain returns Hong Kong to China.

# 1998

Google introduces its search engine to the Web.

1999 World population reaches 6 billion.

The Dow closes above 10,000.

Y2K – Firms prepare computer systems for the new millennium.





**1994** Michael E. Don is named SIPC President.



# 1995

Adler, Coleman Clearing Corp. – The firm, which cleared transactions for 42 brokerages, including Hanover Sterling & Co., Stratton Oakmont, A.R. Baron, and Duke & Co. (all later SIPA liquidations), becomes SIPC's then largest liquidation proceeding. More than 83% of customer accounts are bulk transferred within 3 weeks.

Throughout the 1990s, SIPC is called upon to protect tens of thousands of investors from the failure of multiple firms as a result of criminal activity, including that associated with organized crime. In addition, as detailed in *The New York Times, Forbes, Business Week*, and other publications, based on investigations by the SEC, the FBI, and others, numerous criminal indictments and civil prosecutions are brought against executives and brokers at the failed firms.

# 1995

SIPC's 25th anniversary.



# 1996

satisfy customer claims.

A. R. Baron & Co., Inc. is placed in SIPA liquidation. The firm is found to be a "criminal enterprise that defrauds investors out of \$75 million and leads to convictions and incarceration of two co-founders and two corporate officers."

Hanover, Sterling & Company Ltd. – SIPA liquidation of the firm resulting from a vast "pump and dump" manipulation of small cap stocks by brokers with ties to organized crime. More than a dozen individuals plead guilty to securities fraud. SIPC advances \$3.6 million to

**1997** SIPC launches www.sipc.org



# 1999

Bear, Stearns Securities Corp. agrees to pay \$30 million to a restitution fund for victims of A.R. Baron & Co. to be administered by the SIPA trustee.

 Sunpoint Securities, Inc. – SIPA liquidation commences after corporate officers steal \$25 million in money market funds – SIPC makes a bulk transfer of 9,700 customer accounts within one month.





1997 Stratton Oakmont, Inc. – SIPA liquidation is initiated when the "Wolf of Wall St." and other brokers perpetrate a massive "boiler room" scheme that results in convictions and jail for the firm's two principals.

## Wolf of Wall Street

"Stratton willfully violated federal securities law in that it: 'engaged in fraudulent sales practices, made baseless price predictions with regard to Stratton-recommended over-the-counter securities, made material misrepresentations and omissions concerning those securities and Stratton's experience and expertise..., engaged in, encouraged and/or permitted unauthorized trading..., and ... knowingly or recklessly manipulated ...market price....' SEC Order at 2. Stratton neither admitted nor denied these findings."

SEC v. Stratton Oakmont, Inc. (U.S. Dist. Ct. DC Feb. 28, 1995).

# 2000

The Dotcom bubble bursts.

# 2001

Terrorists attack the World Trade Center and Pentagon; markets close.



# 2002

Sarbanes-Oxley Act becomes law.

Euro notes and coins begin circulating.

# 2003

The supersonic air travel era ends with Concorde's last flight.







2005 Hurricane Katrina hits the Gulf Coast.

2006

The one billionth song is purchased from Apple iTunes.

# 2007

Apple introduces the iPhone.

The National Association of Securities Dealers and the member regulation, enforcement and arbitration operations of the New York Stock Exchange merge to form FINRA.

# 2008

Bear Stearns collapses.

The global financial crisis leads to the Great Recession.



2009 Bitcoin is introduced.

Price of a gallon of gas: \$2.92.... Price of a pound of bacon: \$3.40.... Price of a first-class stamp: 39 cents



"Madoff informed the two senior employees, in substance, that his investment advisory business was a fraud. Madoff stated that he was 'finished,' that he had 'absolutely nothing, that it's all just one big lie,' and that it was 'basically, a giant Ponzi scheme.' In substance, Madoff communicated to the senior employees that he had for years been paying returns to certain investors out of the principal received from other, different, investors. Madoff stated that the business was insolvent, and that it had been for years." - Complaint, SEC v. Madoff (SDNY 2008)

# 2000

Sunpoint Securities, Inc. – The failure of Sunpoint Securities requires SIPC to advance \$32.5 million to restore stocks and cash lost by nearly 10,000 investors from all 50 states.

"This largest-ever, unplanned bankruptcy that started in chaos, accelerated the financial crisis and eroded confidence in the global financial system also has yielded the most overwhelming outpouring of creditor consensus in the history of insolvency law."

> - Judge James M. Peck, the presiding Bankruptcy Judge in Lehman, in commenting on the progress of the SIPA Lehman liquidation.

# 2001

MJK Clearing, Inc. – In its largest liquidation to date. SIPC works to successfully transfer customer assets exceeding \$10 billion in 175,000 customer accounts in approximately one week.

SIPC: 2001 Set Record for Number of Customers Paid, Amount of Advances 2001 Ushered in Largest Brokerage Bankruptcy Case Ever

WASHINGTON, D.C. - March 13, 2002 - The Securities Investor Protection Corporation (SIPC), which maintains a special reserve fund authorized by Congress to help investors at failed brokerage firms, made net advances totaling an estimated \$112 million to approximately 179,500 investors in 2001, compared to just \$23 million paid out to 1,148 investors in 2000. The payments made by SIPC to investors in 2001 were roughly twice the previous oneyear record of \$63 million in 1981.

# 2003

Stephen P. Harbeck named SIPC President, and in 2008, President and CEO.

 To enhance its resiliency in times of crisis. SIPC establishes a business continuity office in Virginia.



# 2008

Lehman Brothers Inc. – SIPC initiates liquidation of the largest brokerage firm failure in history, **LEHMAN BROTHERS** which follows the failure of its parent company – Lehman Brothers Holdings Inc. – the largest bankruptcy case in history. Working in

coordination with the U.S. Treasury, the Federal Reserve, and the SEC, SIPC and the trustee arrange, within weeks, the bulk transfer of more than \$92 billion in customer assets in approximately 110,000 customer accounts.

- Bernard L. Madoff Investment Securities LLC – When the largest Ponzi scheme in history is unveiled, SIPC steps in to protect the customers of Madoff's firm.

# 2005

MJK Clearing, Inc. – The trustee and SIPC work to settle litigation, which results in all customers of the firm receiving a 100% distribution and SIPC recovering \$91 million in advances.

# 2009

SIPC's Board of Directors raises the target balance of the SIPC fund to \$2.5 billion.



# 2010

Flash Crash as Dow drops precipitously, raising concerns about high speed trading.

The Dodd-Frank Wall Street Reform and Consumer Protection Act is passed in response to the 2008 financial crisis.

# 2011

Game of Thrones premieres.

# 2012

Hurricane Sandy.

# 2013

Pope Francis becomes the first pope from the Americas.



# 2014

Ebola outbreak becomes the largest epidemic of its kind.

# 2015

Coinbase opens as the first licensed bitcoin exchange in the United States.

# 2016

Brexit vote.

Chicago Cubs win the World Series, ending a 108-year drought.



## 2017 The Dow closes at over 20,000.



Securities settlement period is shortened to T+2 in the United States.

2018 Cryptocurrencies crash.

2019 80,000 fires burn in the Amazon.

# 2020

On February 12, the Dow reaches a then all-time high (29,551.42) based on the longest bull market in history.

World Health Organization declares COVID-19 a pandemic.



Price of a gallon of gas: \$2.36 .... Price of a pound of bacon: \$5.37 .... Price of a first-class stamp: 47 cents



"When the SIPA liquidation commenced in September 2008, the possibility of the full satisfaction of customer claims was something SIPC and the Trustee hoped for, but was genuinely uncertain at that time. The fact that customer claims have been fully satisfied, and that unsecured general creditors are now receiving a significant distribution, is an extraordinary achievement."

- Stephen P. Harbeck, SIPC's former CEO, on the Lehman Brothers Inc. liquidation.

# 2010

The Dodd-Frank Wall Street Reform and Consumer Protection Act passes. The law raises SIPC's line of credit with the U.S. Treasury to \$2.5 billion and increases the protection of cash in a customer's account to \$250,000.



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# 2011

MF Global Inc. – In what becomes the 8th largest bankruptcy in history, SIPC commences the liquidation of the joint broker-dealer/ futures commission merchant, providing protection to more than 38,000 investors.



"I simply do not know where the money is, or why the accounts have not been reconciled to date. ...[T]here were an extraordinary number of transactions during MF Global's last few days, and I do not know, for example, whether there were operational errors at MF Global or elsewhere, or whether banks and counterparties have held onto funds that should rightfully have been returned to MF Global."

> - Testimony of Jon Corzine, former MF Global CEO, before the House Agriculture Committee, December 8, 2011.

# 2013

Lehman Brothers Inc. – The trustee completes a 100% distribution to customers.

SIPC Applauds Lehman Trustee On Milestone 100 Percent Return Of Securities Customers' Property No SIPC Fund Advances Needed To Satisfy Customers, Largest Return of Property to Customers of a Former Broker-Dealer Following a Bankruptcy and Liquidation

WASHINGTON, DC – June 7, 2013 – When the distributions commencing today to former securities customers of Lehman Brothers Inc. (LBR) conclude, all securities customer claims will be 100 percent fulfilled, according to James W. Giddens, Trustee for the liquidation of LBI. The Securities Investor Protection Corporation (SIPC) today applicude the hard work of Trustee Giddens and his atomeys in reaching this major milestone. With the return of all LBI customer property, no advances from the SIPC Fund will be necessary to make LBI securities customers whole.

# 2016

MF Global Inc. – The trustee closes the case with a 100% distribution to securities customers and commodities claimants, and a 95% distribution to general creditors. After more than four years of recovery efforts, the trustee distributes more than \$8.1 billion to MF Global customers and creditors.

# 2019

Josephine Wang is appointed SIPC President and CEO



 Lehman Brothers Inc. –
As the case continues, more than \$106 billion is distributed to customers and \$9.2 billion to general unsecured creditors at no cost to SIPC or taxpayers. Without SIPC, investors at financially troubled brokerage firms might lose their securities or money forever. Ninety-nine percent of persons who are eligible have gotten their investments back with SIPC's help. Since its creation by Congress in 1970, SIPC has advanced more than \$4 billion in order to make possible the recovery of more than \$140 billion in assets for an estimated 773,000 investors.

# 2015

SIPC moves its main offices to 1667 K St., NW, Washington, D.C.

# 2018

SIPC establishes an electronic claims filing system for customers and other claimants in the event of a brokerage firm failure where SIPC is trustee.

# 2020

SIPC undertakes the construction of a broker portal to facilitate the filing of SIPC forms and the electronic payment of assessments by member firms.

Bernard L. Madoff Investment Securities LLC – More than \$14 billion recovered for customers by the Madoff trustee. Customers owed \$1.5 million or less are fully satisfied.

# The Administration of SIPA: 1970-2020



# **The SIPC Fund**



In 1970, Congress mandated that a \$75 million SIPC Fund be established within 120 days of the enactment of SIPA. With help from the SEC, the self-regulatory organizations, and industry representatives, procedures were developed for member broker-dealers to pay "assessments" to SIPC. Within the 120 days, the \$75 million target was met and the SIPC Fund was created.

Despite the challenges faced with the commencement of 138 proceedings in the 1970s, the Fund, which finances the day-to-day operations of SIPC and provides the monies needed for customer protection, continued to grow. From the 1980s and into the 1990s, with fewer liquidation proceedings, the Fund topped \$1.1 billion. The Fund hit a high of \$1.7 billion in 2008, but dropped to \$1.1 billion in 2009 due to SIPC's sizeable advances in the Madoff case.

Today, the Fund stands at more than \$3.5 billion. In 2020, the SIPC Board of Directors set a new target for the Fund at \$5 billion.

Should the Fund become insufficient, SIPC may borrow up to \$2.5 billion through the SEC from the U.S. Treasury Department. In its 50 years, SIPC has never used taxpayer money.

# **SIPC Fund Comparison** 1971 to August 31, 2020





Year

# **Customer Protection Proceedings**





Since 1970, SIPC has commenced 330 proceedings to protect customers. They have included liquidation proceedings with outside trustees designated by SIPC, smaller proceedings in which SIPC serves as trustee, and	45 -
direct payment procedures for firms no longer in business and in which customer claims are satisfied directly with no court proceeding.	40 -
Nearly a third of all SIPA proceedings to date – a total of 109 – were brought between 1971 and 1974.	35 -
They followed the turbulent years of the 1960s when the securities industry underwent a serious contraction after having expanded significantly.	30 -
Between 1974 and 2006, SIPC initiated an average of 6.5 cases per year, which included a high of 13 in 1992, and a Iow of just 1 in 2005. In 2007, for the first time since its inception, SIPC did not bring a single case.	25 –
2007 was the calm before the storm. In 2008, SIPC commenced five proceedings. Of the five, the failure of	20 –
Lehman Brothers Inc. in 2008 was followed just months later by the SIPA liquidation of Bernard L. Madoff Investment Securities LLC. Lehman Brothers and Madoff remain two of the largest brokerage firm failures in history.	15 –
In 2011, MF Global Inc. was placed in SIPA liquidation and presented, for the first time, the resolution under SIPA of a large joint broker–dealer/futures commission merchant. Between 2011 and 2017, there were four more SIPA	10 _
liquidation proceedings and three direct payment procedures.	5 _
In 2020, three cases remain open for completion. They include Lehman Brothers, Madoff, and a smaller case in which SIPC is trustee. While two of the three cases are winding down, Madoff continues to generate much litigation and groundbreaking court decisions under SIPA. With billions of dollars at stake and more than 1,300 lawsuits brought by the Madoff trustee, SIPC and the trustee continue in their quest to achieve the greatest recovery for customers.	_

# Number of Customer Protection Proceedings 1971 to August 31, 2020





Year

# **Distributions to Customers**

The SIPA proceeding returns to customers, as promptly as possible, customer cash and securities entrusted to the broker. Customer property may be on hand when the firm is placed in liquidation. Other times, property is missing and the trustee must locate it and take steps to recover it.

Customer property is distributed to customers in proportion to the size of customers' allowed claims. If there is not enough customer property to satisfy all customer claims, SIPC funds are available to make up the difference, within the limits set by law.

Because collecting or recovering missing property takes time, SIPC funds can be used immediately so that customers can be promptly satisfied up to the limits of SIPA protection. If, for example, a customer is owed \$500,000 in securities but the securities are missing, the trustee may use SIPC funds to buy the securities in the market in order to deliver them to the customer.

The amounts that SIPC provides are called "advances" because it is possible for SIPC to be reimbursed. If a customer has been fully satisfied from SIPC advances, and customer property later is found, SIPC steps into the shoes of that customer as to his or her share of property. In that manner, SIPC is reimbursed the amount that it provided for the customer, either fully or partially. The end result is as if the customer received the value of his or her share of customer property, with SIPC funds being used only to replace missing property.

The Distributions for Accounts of Customers chart shows amounts distributed to customers from customer property and SIPC advances.

## Distributions for Accounts of Customers Through August 31, 2020

\*\* Unaudited.



1997	332,652,000
1998	6,492,000
1999	517,535,000
2000	386,982,000
2001	10,223,784,000
2002	641,566,000
2003	-624,938,000 <sup>#</sup>
2004	159,663,000
2005	-27,412,000 <sup>#</sup>
2006	1,585,717,000
2007	1,597,000
2008	144,266,331,000
2009	-51,482,515,000 <sup>#</sup>
2010	795,053,000
2011	8,202,273,000
2012	3,234,854,000
2013	12,301,869,000
2014	929,212,000
2015	4,246,148,000
2016	-645,773,000 <sup>#</sup>
2017	1,159,094,000
2018	1,081,951,000
2019	1,630,596,000
2020	355,826,000**

## \$141,806,075,000

1971	672,000		
1972	16,643,000		
1973	202,378,000		
1974	21,360,000		
1975	11,125,000		
1976	20,665,000		
1977	5,716,000		
1978	3,760,000		
1979	4,782,000		
1980	13,011,000		
1981	99,976,000		
1982	37,801,000		
1983	59,039,000		
1984	182,918,000		
1985	188,647,000		
1986	39,042,000		
1987	412,271,000		
1988	70,174,000		
1989	106,233,000		
1990	300,753,000		
1991	5,568,000		
1992	42,220,000		
1993	110,694,000		
1994	-19,994,000#		
1995	599,410,000		
1996	-7,346,000 <sup>*</sup>		

# Reflects adjustments to customer distributions based upon Trustees' revised allocation.

\* Recoveries exceeded distributions to customers. Recoveries are not limited to cases initiated this year.

# **SIPC** Revenue

There are two main sources of funding for SIPC. One is the assessments that member broker-dealers pay to SIPC. The other is interest earned on SIPC's investment of its funds.

The financial support provided by SIPC members makes possible the protection that customers receive when a member firm fails financially. With some narrow exceptions, every U.S. registered securities broker or dealer is a member of SIPC.

The initial rate of assessment for members in 1970 was 1/8th of 1 percent of the member's gross revenues from the securities business for the year 1969. Once the SIPC Fund reached \$75 million, the assessment would be set by SIPC by bylaw or rule. The assessment is the amount that SIPC considers necessary and appropriate to maintain the SIPC Fund and to repay any borrowings, after consultation with self-regulatory organizations. The SIPC Revenue chart shows the member assessment by year and the assessment amounts generated each year from 1970 until August 31, 2020. In 2009, based upon a change in the assessment, the amount raised through assessments jumped sharply. The change was made in order to ensure that SIPC would be adequately funded in the wake of the Lehman Brothers Inc. and Bernard L. Madoff Investment Securities LLC failures.

At year-end 2019, member assessments for the year generated \$317.6 million. In 2020, the assessment rate is .15% of members' net operating revenues from the securities business.

The other main source of funding for SIPC is the interest earned on its investments. Under SIPA, those investments are limited to United States government or agency securities. The chart also shows the amounts earned yearly by SIPC on its investments. In 2019, the interest from investments totaled \$75.6 million.

## History of Member Assessments\*

January 1–June 30, 1978: ¼ of 1% of members' gross revenues.

July 1–December 31, 1978: None.

1979–1982: \$25 annual assessment.

**1983–March 31, 1986**: <sup>1</sup>/<sub>4</sub> of 1% of members' gross revenues effective May 1, 1983 (\$25 minimum)

1986–1988: \$100 annual assessment

**1991**: .065% of members' net operating revenues (\$150 minimum).

**1992**: .057% of members' net operating revenues (\$150 minimum).



**1971**: ½ of 1% of members' gross revenues plus an initial assessment of 1/8 of 1% of 1969 revenues (\$150 minimum).

**1972–1977**: ½ of 1% of members' gross revenues.

**1989–1990**: 3/16 of 1% of members'

gross revenues (\$150 minimum)



**1993**: .054% of members' net operating revenues (\$150 minimum).

**1994**: .073% of members' net operating revenues (\$150 minimum).

**1995**: .095% of members' net operating revenues (\$150 minimum).

1996–March 31, 2009: \$150 annual assessment.

April 1, 2009–2016: .25% of members' net operating revenues (\$150 minimum through June 2010).

2017–December 31, 2020: .15% of members' net operating revenues.

\* Rates based on each member's gross revenues (net operating revenues for 1991–1995 and April 1, 2009 through 2020) from the securities business.



# Memoranda of Understanding

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Fund

Sixteen years ago, SIPC entered into its first Memorandum of Understanding (MOU) with a foreign counterpart. The MOUs offer a framework for cross-border communication, cooperation, and consultation between entities with similar functions. Although each MOU is unique, they all lay the groundwork for establishing, fostering, and developing partnerships to promote investor protection and confidence in capital markets worldwide.

As securities markets become more global, SIPC and its partners recognize the need for cross-border cooperation. The parties work with each other so that, in case of a cross-border brokerage insolvency, investors in both countries are protected, consistent with the respective institutional regimes.

SIPC and its partners meet and confer regularly, working to advance common issues, to stay abreast of new developments, and to learn from one another.

SIPC has Memoranda of Understanding with seven of its foreign counterparts:

2004	2005	2006
UNITED KINGDOM	CANADA	TAIWAN
Financial Services	Canadian Investor	Securities and
Compensation	Protection Fund	Futures Investors
Scheme		Protection Center
2007	2009	2009
SOUTH KOREA	EGYPT	CHINA
Korea Deposit	Egyptian Investor	<b>China Securities</b>
Insurance Corporation	Protection Fund	Investor Protection

2018 JAPAN Japan Investor Protection Fund



# Looking Ahead



December 30, 2020, marks a milestone for SIPC: the achievement of 50 years of successfully protecting investors whose broker-dealers have failed. In its first half-century, as the marketplace has experienced highs and lows, SIPC has been a steady hand throughout, providing reliable, unwavering support to investors. Working in concert with the SEC, the Federal Reserve, the United States Treasury and self-regulatory organizations, SIPC has protected hundreds of thousands of investors against the loss of their hard-earned savings. SIPC has meant peace of mind for the investor and confidence in the nation's financial system.

As it moves into its next phase, SIPC undoubtedly will face new challenges. The securities industry is an industry of innovation and rapid change. Digitalization and use of distributed ledger technology are only a couple of the areas in which this pace of change can be seen. Efforts to make the marketplace more readily accessible to a new generation of investors also are accelerating, even as more complex products and systems appear. The global linkage of markets continues to grow. While SIPC will need to keep abreast of such developments and to remain vigilant in the face of change, it is well-positioned for the future. SIPC's track record is a testament to its ability to adapt and to act quickly and forcefully. Fifty years into its creation, SIPC's hallmark trait of stability will continue to serve investors well.

SIPC is grateful to all who have shared in its journey and who have contributed to SIPC's success. The first 50 years have been exciting and rewarding. With steadfast commitment to investors, and with great confidence and enthusiasm, SIPC looks forward to the next 50 years.

# Acknowledgments



# **SIPC** Directors

The SIPC Board has seven members, five of whom are appointed by the President of the United States and confirmed by the Senate. Three of the five Presidential appointees are from the securities industry and two are from the general public. A sixth Director is from the U.S. Treasury and a seventh is from the Federal Reserve.

Each Director is appointed for a term of three years and can serve until replaced.

SIPC acknowledges the contributions of each Director and extends its heartfelt thanks to all for their service. 1971 – 1972 Byron D. Woodside (Chairman) George J. Stigler (Vice Chairman) Glenn E. Anderson Bruce K. MacLaury Henry W. Meers Andrew J. Melton, Jr. J. Charles Partee Samuel R. Pierce, Jr. Donald T. Regan

1973 - 1976 Hugh F. Owens (Chairman) Jerome W. Van Gorkom (Vice Chairman) Glenn E. Anderson Ralph D. DeNunzio James L. Kichline

Henry W. Meers

J. Charles Partee

Jerry Thomas

Edward C. Schmults

1977 - 1979 Hugh F. Owens (Chairman) Jerome W. Van Gorkom (Vice Chairman) Adolph P. Schuman (Vice Chairman) Ralph D. DeNunzio James L. Kichline Robert H. Mundheim Brenton H. Rupple Michael A. Taylor

1980 - 1981 Hugh F. Owens (Chairman) Adolph P. Schuman (Vice Chairman) Ralph D. DeNunzio James L. Kichline Roger W. Mehle Brenton H. Rupple Michael A. Taylor

1982 – 1984 James G. Stearns (Chairman) Roger A. Yurchuck (Vice Chairman) Ralph D. DeNunzio James W. Fuller David Goldberg Thomas J. Healy James L. Kichline Roger W. Mehle

## 1985 - 1987

James G. Stearns (Chairman) Roger A. Yurchuck (Vice Chairman) James W. Fuller David Goldberg Stephen L. Hammerman James L. Kichline Charles O. Sethness Frank G. Zarb

1988 - 1989James G. Stearns (Chairman) Jesse D. Winzenried (Vice Chairman) Thomas J. Healey Frank G. Zarb

> 1990 - 1993 James G. Stearns

(Chairman) Jesse D. Winzenried (Vice Chairman) Thomas J. Healey Frank N. Newman George H. Pfau, Jr. Jerome H. Powell Michael J. Prell

1994 Clifford Hudson (Chairman)

Jesse D. Winzenried (Vice Chairman) Thomas J. Healey Frank N. Newman Michael J. Prell

George H. Pfau, Jr. 1995 - 1999

Clifford Hudson (Chairman) Debbie D. Branson (Vice Chair) Albert J. Dwoskin Gary Gensler John D. Hawke, Jr. Charles L. Marinaccio Michael J. Prell

Marianne C. Spraggins

## 2000

Clifford Hudson (Chairman) Debbie D. Branson (Vice Chair) Albert J. Dwoskin Gary Gensler David J. Stockton

## 2001

Debbie D. Branson (Acting Chair) Albert J. Dwoskin Peter R. Fisher David J. Stockton

Frank G. Zarb

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## 2002

Charles L. Marinaccio Marianne C. Spraggins

Charles L. Marinaccio Marianne C. Spraggins

## Armando J. Bucelo, Jr (Acting Chairman) Peter R. Fisher Charles L. Marinaccio Deborah D. McWhinney Marianne C. Spraggins David J. Stockton

## 2003-2004

W.R. Timken, Jr. (Chairman) Armando J. Bucelo, Jr (Vice Chairman) Wayne A. Abernathy Thomas W. Grant Noe Hinojosa, Jr. Deborah D. McWhinney David J. Stockton

## 2005-2006

Armando J. Bucelo, Jr. (Chairman) Todd S. Farha (Vice Chairman) Thomas W. Grant Emil W. Henry, Jr. Noe Hinojosa, Jr. Deborah D. McWhinnev David J. Stockton

## 2007-2009

Armando J. Bucelo, Jr. (Chairman) Todd S. Farha (Vice Chairman) Michael S. Barr William H. Heyman William S. Jasien David G. Nason Mark S. Shelton David J. Stockton

## 2010

Orlan M. Johnson (Chairman) Sharon Y. Bowen (Vice Chair) Jeffrey A. Goldstein William H. Heyman William S. Jasien Mark S. Shelton David J. Stockton

## 2011

Orlan M. Johnson (Chairman) Sharon Y. Bowen (Vice Chair) Matthew J. Eichner William S. Jasien George W. Madison Mark S. Shelton

## 2012-2013

Sharon Y. Bowen (Acting Chair) Cyrus Amir-Mokri Anthony D'Agostino Matthew J. Eichner William S. Jasien Gregory S. Karawan

## 2014-2016

Anthony D'Agostino Matthew J. Eichner William S. Jasien Gregory S. Karawan Mark Kaufman

## 2017-2020

Daniel M. Covitz Anthony D'Agostino Jonathan S. Greenstein William S. Jasien Gregory S. Karawan W. Moses Kim Jared C. Sawyer

# **Trustees Under the Securities Investor Protection Act**

In placing a firm in SIPA liquidation, the District Court appoints a trustee, designated by SIPC, to administer the liquidation. The trustee has broad powers and responsibilities. These include collecting property owed to customers, deciding who is a customer under SIPA entitled to share in the property, and ratably distributing the property.

The role of trustee is not an easy one. Together with SIPC, trustees work tirelessly to fulfill their mandate of customer protection.

SIPC salutes all SIPA trustees, and on behalf of the many investors and creditors whose interests they protect, SIPC thanks each for their service. Carmen A. Accordino John Addis Winthrop J. Allegaert William Appleton Bernard L. Augen Charles D. Axelrod Gilbert Backenroth Carl F. Barger Joseph O. Barton Eugene W. Bell Harvey L. Bell Howard J. Berlin Edward J. Bertozzi, Jr. Jack Birnberg Richard L. Blanck Eugene L. Bondy, Jr. Samuel A. Brodnax, Jr. Edward Brodskv Thomas R. Brunner Fred D. Bryan Daniel F. Callahan John R. Camp, Jr. Thomas J. Carens Henry E. Chatham, Jr. Nicholas E. Christin

Ralph M. Clark George H. Clay Donald M. Collins Loren S. Dahl Tony M. Davis William T. Dolan James Dowden Thomas F. Dowling James A. Dressman John R. Dunne John D. Ellison David A. Erne Joseph D. Esposito **Edward Farman** William J. Fisher Theodore H. Focht William C. Foehl John C. Fontaine Llovd Frank Martin Frost Edward L. Gasperini John J. Gibbons James W. Giddens Robert Gilbert Robert E. Ginsberg

Robert D. Glick Martin R. Gold Bruce I. Goldstein William W. Golub Martin Green William Green Michael R. Griffinger Thad Grundy Leonard L. Gumport Clark J. Gurney James T. Hale David Handel Hugh S. Hauck William G. Hays Timothy M. Heaney Edward J. Heiser Bernard Hellring Robert E. Hicks Richard W. Hill J. William Holland Don L. Horwitz Claude P. Hudson Mark F. Hughes, Jr. Robert H. Huntington Lawrence E. Jaffe



Sheldon M. Jaffe Charles H. Kaufman Oscar J. Keep Glen E. Keller, Jr. Lawrence P. King William King Jack L. Kinzie Jerry B. Klein Lewis Kruger Frederick B. Lacey Edwin Lamb Thomas A. Latta Sidney H. Leeds Ezra Levin Kevin O. Lewand Grant S. Lewis Ralph M. Lowenbach Douglas L. Lutz Theodore Mack Cameron F. MacRae, III George L. Manias Gordon A. Martin Reed L. Martineau Michael M. Marx Cesar A. Matos-Bonet

K. Rodney May George W. McBroom L. Bruce McDaniel Alexander C. McGilvray, Jr. Patrick A. McGraw Brian P. McNultv Donald H. Messinger Gavin Miller Harvey R. Miller Sam Scott Miller Edwin B. Mishkin Harry O. Moline, Jr. Martin D. Moroney J. Lincoln Morris Peter H. Morrison Cyril Moscow Patrick A. Murphy Carl R. Neil Richard M. Neiter William M. Nelson, Jr. Sterling Newell P. David Newsome James E. Newton Courtlandt Nicoll D. Spencer Nilson

Alan Nisselson Harold L. Orchid Alan Palwick Linda S. Parks Lawrence Perlman **Burton Peskin** Irving H. Picard Howard A. Port David P. Prescott Michael J. Quilling William S. Quinlan Thomas P. Ravis Lee S. Richards. III Robert G. Richardson Gilbert Robinson William J. Rochelle, III Joseph P. Rooney Milton Rosenkranz Hyman B. Rosenzweig Edward J. Rosner Herschel J. Saperstein William D. Scheid Laurence A. Schroeder Wayne M. Secore Jerome Selvers

**Richard D. Shapiro** David J. Sheehan Robert E. Shields John D. Shively Edward Simpson **Elizabeth Page Smith** Henry E. Smith Robert E. Smith Stephen E. Snyder James P. Stephenson Norman W. Stevenson Theodore B. Stolman Douglas M. Thompson Michael T. Trefny James H. Turner Paul R. Tyler Thomas Ungerland Thomas K. Vandover Frank C. Verbest Ronald E. Warnicke Irving Weinberg J. Kirk Windle Thomas S. Zaremba Lyonel E. Zunz

# Staff Officers

By bylaw, the SIPC officers include the Chairman, Vice Chairman, President, Senior Vice President-Finance, Vice President-Finance, Vice President-Operations, General Counsel, and Secretary.

SIPC extends its thanks to the Staff Officers for their leadership, initiative, and vision.

## 1971 - 1982

Theodore H. Focht Lloyd W. McChesney

## 1983

Theodore H. Focht Michael E. Don Lloyd W. McChesney

## 1984 - 1985

Theodore H. Focht John B. Bourne Michael E. Don Lloyd W. McChesney John H. Moelter

1986 - 1989 Theodore H. Focht John B. Bourne Michael E. Don John H. Moelter

# 1990

Theodore H. Focht Michael E. Don Joseph F. Marino John H. Moelter

1991 - 1993 Theodore H. Focht Michael E. Don Joseph F. Marino

1994 - 1997 Michael E. Don Stephen P. Harbeck Joseph F. Marino

## 1998-2002

Michael E. Don Philip W. Carduck Stephen P. Harbeck

# 2003 - 2010

Stephen P. Harbeck Philip W. Carduck Josephine Wang

## 2011 - 2017

Stephen P. Harbeck Joseph S. Furr, Jr. Karen L. Saperstein Josephine Wang

## 2018 Stephen P. Harbeck Charles E. Glover Karen L. Saperstein Josephine Wang

2019 - Present Josephine Wang Kenneth J. Caputo Charles E. Glover Karen L. Saperstein



Josephine Wang President and Chief Executive Officer

General Counsel and Secretary



Karen L. Saperstein Vice President, Operations





SPP(

Kenneth J. Caputo





Kevin H. Bell

# SIPC Staff 2020



# Office of the President Josephine Wang Priscilla M. Dosunmu

Abraham L. Wons

## Legal Department

Kenneth J. Caputo

Luci E. Alexander Robin E. Cotchan Nicholas G. Hallenbeck Nathanael S. Kelley Christopher H. LaRosa Matthew B. Mahaffie Hemant Sharma

## **Operations Department** Karen L. Saperstein

Timothy W. Timanus Karen Dwyer Timothy W. Grant Bonnie L. Harris Alan Kowit Charles C. Moschera

## **Finance Department**

Charles E. Glover Julie A. McIntosh **Elizabeth Felleman** 

Marjorie E. Johnson Bryant O. Riquelme Karen E. Winklbauer Alexandria R. Young

# **Membership Department** Christine R. King Joyce Murphy

Janet F. Bulluck Anne M. Ramsey Lynda M. Washington

IT Department Robert C. Ferry

**Tyrell Davis** Matthew L. Dunne David A. Glick R. Sean Pollack Rashmi Sasikumar

SIPC owes a debt of gratitude to its employees. Their dedication, hard work, and devotion to fulfilling SIPC's mission of customer protection have been key to the growth of SIPC in its 50 years.

> To all SIPC employees, past and present, Thank You.













## SECURITIES INVESTOR PROTECTION CORPORATION

1667 K STREET, NW, SUITE 1000 WASHINGTON, D.C. 20006–1620 (202) 371–8300 FAX (202) 223–1679 WWW.SIPC.ORG