

# 2018 ANNUAL REPORT

SiPC

#### **Securities Investor Protection Corporation**

1667 K Street, N.W., Suite 1000 Washington, D.C. 20006-1620 (202) 371-8300 Fax (202) 223-1679 www.sipc.org

April 30, 2019

The Honorable Jay Clayton Chairman Securities and Exchange Commission 100 F Street, N.E. Washington, D.C. 20549

Dear Chairman Clayton:

On behalf of the Board of Directors I submit herewith the Forty-eighth Annual Report of the Securities Investor Protection Corporation pursuant to the provisions of Section 11(c)(2) of the Securities Investor Protection Act of 1970.

Respectfully,

Jong the Moore

Josephine Wang President & CEO

# CONTENTS

Message from the Board of Directors	3
Overview of SIPC	4
Directors & Officers	5
Corporate Governance Practices	6
Customer Protection Proceedings	8
Membership and the SIPC Fund	10
Litigation	13
Disciplinary and Criminal Actions	17
Financial Statements and Auditor's Report	18
SIPC Fund Comparison	29
Appendix 1: Distributions for Accounts of Customers for the	30
Forty-Eight Years Ended December 31, 2018	
Appendix 2: Analysis of SIPC Revenues and Expenses for the	31
Five Years Ended December 31, 2018	
Appendix 3: Customer Protection Proceedings	32
A: Customer Claims and Distributions Being Processed	32
B: Customer Claims Satisfied, Litigation Matters Pending	34
C: Proceedings Completed in 2018	36
D: Summary	38

# MESSAGE FROM THE BOARD OF DIRECTORS

### **The Year in Review**

SIPC was successful in a number of areas in 2018. It was not necessary to initiate a customer protection proceeding during the year, and SIPC made substantial progress on open matters in ongoing cases.

#### Global Arena Capital Corp.

SIPC served as Trustee in the liquidation of Global Arena Capital Corp. All customers, including one customer whose claim exceeded the maximum amount that SIPC could advance to any customer, were made whole. The Trustee's distributions were funded by SIPC and by recoveries totaling \$1,171,275, mainly from third parties. The bulk of those recoveries came from the settlement of an avoidance action brought by the Trustee against several insiders of the Debtor and their alter ego entities. Pursuant to that settlement, one insider paid the Trustee \$1.1 million, and is obliged to pay SIPC another \$600,000 in several installment payments beginning in July 2019. The proceeding has been closed.

# Westor Capital Group, Inc. and Legend Securities, Inc.

All customer claims in the **Westor Capital** case have been determined, and sale of illiquid assets in the case and other administrative details should be completed in 2019. Likewise, almost all customer claims have been determined in **Legend Securities**, a Direct Payment Procedure. That matter also is slated for completion in 2019.

#### SIPC's Largest Cases

The two largest ongoing cases under the Securities Investor Protection Act were begun at the onset of the financial crisis. As these cases reach their tenth anniversary, the results in both instances have far exceeded the expectations of most observers when the proceedings were initiated.

The insolvency proceeding for **Lehman Brothers Inc.**, the largest of any kind, is substantially concluded. All securities customers have received the contents of their securities accounts, and secured and priority claims have been paid in full. The Trustee has distributed more than \$106 billion to customers, and more than \$9.261 billion to general creditors, with general unsecured creditors receiving 39.75% of their claims. It was not necessary for SIPC to advance funds for either customers or administration of the estate. The case remains open for the resolution of two judicial proceedings where the Trustee is the appellee in both.

The liquidation of **Bernard L. Madoff Investment Securities LLC**, the largest Ponzi scheme in history, continues to collect and distribute additional funds to the victims of this case. At year end, the Trustee has recovered \$13.3 billion, and distributed over \$11.9 billion. Any customer with a net asset value of up to about \$1.385 million has now been made whole. Customers with larger claims have received over 63.9% of the net amount given to Madoff. Additional distributions are expected as complex litigation to recover additional assets continues.

#### LOOKING FORWARD

SIPC established an electronic claims filing procedure to be used in future liquidation proceedings where SIPC serves as Trustee and in smaller cases where a Direct Payment Procedure is appropriate.

SIPC initiated a review of its online presence, with a view to refreshing and updating its website for convenience, clarity, and ease of use. Rollout of the updated website is projected for early 2019.

Because cybersecurity has increasingly become a paramount concern, SIPC is refining and updating its cyberattack response plan and has initiated programs to increase SIPC employee awareness of computer threats. SIPC also continues to play a role in the Financial and Banking Information Infrastructure Committee, which coordinates and plans the prevention of cyberattacks and the response to successful attacks in the financial sector.

# OVERVIEW OF SIPC

The Securities Investor Protection Corporation (SIPC) had its origins in the difficult years of 1968–70, when the paperwork crunch, brought on by unexpectedly high trading volume, was followed by a very severe decline in stock prices. Hundreds of broker-dealers were merged, acquired or simply went out of business. Some were unable to meet their obligations to customers and went bankrupt. Public confidence in our securities markets was in jeopardy.

Congress acted swiftly, passing the Securities Investor Protection Act of 1970, 15 U.S.C. § 78aaa *et seq.* (SIPA). Its purpose is to afford certain protections against loss to customers resulting from broker-dealer failure and, thereby, promote investor confidence in the nation's securities markets. Currently, the limits of protection are \$500,000 per customer except that claims for cash are limited to \$250,000 per customer.<sup>A</sup>

SIPC is a nonprofit, membership corporation. Its members are, with some exceptions, all persons registered as brokers or dealers under Section 15(b) of the Securities Exchange Act of 1934 and all persons who are members of a national securities exchange.\*

A board of seven directors determines policies and governs operations. Five directors are appointed by the President of the United States subject to Senate approval. Three of the five represent the securities industry and two are from the general public. One director is appointed by the Secretary of the Treasury and one by the Federal Reserve Board from among the officers and employees of those organizations. The Chairman and the Vice Chairman are designated by the President from the public directors.

The self-regulatory organizations—the exchanges and the Financial Industry Regulatory Authority (FINRA)—and the Securities and Exchange Commission (SEC or Commission) report to SIPC concerning member broker-dealers who are in or approaching financial difficulty. If SIPC determines that the customers of a member require the protection afforded by the Act, the Corporation initiates steps to commence a customer protection proceeding<sup>†</sup>. This requires that SIPC apply to a Federal District Court for appointment of a trustee to carry out a liquidation. Under certain circumstances, SIPC may pay customer claims directly.

The SIPC staff, numbering 39, initiates the steps leading to the liquidation of a member, advises the trustee, his counsel and accountants, reviews claims, audits distributions of property, and carries out other activities pertaining to the Corporation's purposes. In cases where the court appoints SIPC as Trustee and in direct payment proceedings, the staff responsibilities and functions are all encompassing—from taking control of customers' and members' assets to satisfying valid customer claims and accounting for the handling of all assets and liabilities.

The resources required to protect customers beyond those available from the property in the possession of the trustee for the failed broker-dealer are advanced by SIPC. The sources of money for the SIPC Fund are assessments collected from SIPC members and interest on investments in United States Government securities. In addition, if the need arises, the SEC has the authority to lend SIPC up to \$2.5 billion, which it, in turn, would borrow from the United States Treasury.

- See the Series 100 Rules Identifying Accounts of "Separate Customers" of SIPC members.
- \* Section 3(a)(2)(A) of SIPA excludes:
- (i) persons whose principal business, in the determination of SIPC, taking into account business of affiliated entities, is conducted outside the United States and its territories and possessions;
- (ii) persons whose business as a broker or dealer consists exclusively of (I) the distribution of shares of registered open end investment companies or unit investment trusts, (II) the sale of variable annuities, (III) the business of insurance, or (IV) the business of rendering investment advisory services to one or more registered investment companies or insurance company separate accounts; and
- (iii) persons who are registered as a broker or dealer pursuant to [15 U.S.C. § 78*o*(b)(11)(A)]

Also excluded are government securities brokers or dealers who are members of a national securities exchange but who are registered under section 15C(a)(1) (A) of the Securities Exchange Act of 1934 and brokers or dealers registered under Section 15(b)(11)(A) of the Securities Exchange Act of 1934.

Further information about the provisions for customer account protection is contained in a booklet, "How SIPC Protects You," available on SIPC's website at www.sipc.org/news-and-media/brochures and also available in bulk from the Securities Industry and Financial Markets Association (SIFMA), www.sifma.org/store, phone number (212) 313-1000, and from the FINRA Media Source, P.O. Box 9403, Gaithersburg, MD 20898-9403. The web site address for FINRA orders is www.finra.org/Industry/order and the phone number is (240) 386-4200.

<sup>†</sup> Title II of the Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank) governs the orderly liquidation of financial companies whose failure and resolution under otherwise applicable Federal or state law would have serious adverse effects on U.S. financial stability. If the Dodd-Frank orderly liquidation authority is invoked with regard to a broker or dealer that is a SIPC member, the responsibility for the resolution of the broker or dealer will be shared between SIPC and the FDIC. For example, the FDIC will: (1) act as receiver of the broker-dealer; (2) appoint SIPC as trustee; and (3) jointly determine with SIPC the terms of the protective decree to be filed by SIPC with a federal district court of competent jurisdiction.

# **DIRECTORS** & OFFICERS

### DIRECTORS



Daniel M. Covitz Board of Directors of the Federal Reserve System Deputy Director, Division of Research and Statistics



Anthony D'Agostino Maven Medical CEO and Founder



William S. Jasien Stonehedge Global Partners President & CEO



Gregory S. Karawan Genworth Financial Senior Vice President & General Counsel, Insurance & Wealth Management; and Global Chief Litigation Counsel



W. Moses Kim United States Department of the Treasury Director, Office of Financial Institutions Policy

### COMMITTEE COMPOSITION

Audit and Budget Committee Daniel M. Covitz—Chair William S. Jasien

### OFFICERS

Stephen P. Harbeck President & CEO Josephine Wang General Counsel & Secretary (incoming President & CEO (2019))

### **Compensation Committee**

Gregory S. Karawan—Chair W. Moses Kim

**Investment Committee** 

Anthony D'Agostino—Chair W. Moses Kim

Charles E. Glover Vice President—Finance Karen L. Saperstein Vice President—Operations

# **CORPORATE** GOVERNANCE PRACTICES

### COMMITTEES

The Board of Directors oversees the management of SIPC's business and affairs, as well as its corporate governance, a continuing priority for SIPC. The Board's statutory composition is intended to provide confidence that SIPC is effectively overseen and well governed. To further this goal, the Board has delegated certain duties to three standing committees—the Audit and Budget Committee, the Investment Committee, and the Compensation Committee. SIPC's Bylaws provide that each Committee is comprised of a public director, an industry director, and a government director.

Committee	Purpose	Authority/Responsibilities
Audit & Budget Committee	<ul> <li>Provides oversight of the integrity of financial statements and financial reporting and the overall effectiveness of internal control environment</li> </ul>	<ul> <li>Selects the independent external auditor to examine accounts, controls, and financial statements</li> </ul>
	<ul> <li>Oversees compliance with applicable legal and regulatory requirements and the independence, qualifications, and performance of the external auditor</li> <li>Ensures adequate management controls to minimize the financial risks to which the SIPC Fund is exposed</li> </ul>	<ul> <li>Monitors independence and performance of external auditors</li> <li>Reviews financial statements and financial disclosures</li> <li>Reviews the proposed budget relative to annual goals and objectives, and recommends final budget to Board</li> <li>Reviews systems of internal control</li> </ul>
		<ul><li>Reviews systems of internal control</li><li>Reviews federal tax return</li></ul>
Investment Committee	<ul> <li>Assists the Board in formulating investment policies</li> <li>Oversees management of the SIPC Fund and compliance with the Securities Investor Protection Act provisions relating to SIPC Fund investments</li> <li>Ensures adequate controls to minimize the investment risks to which the SIPC Fund is exposed</li> </ul>	<ul> <li>Establishes, reviews, and updates the investment policy for approval by the Board</li> <li>Oversees the adoption of appropriate risk management policies and procedures to manage, to the extent possible, market, liquidity, credit, and other investment and asset management risks</li> <li>Ensures that investments are made only in United States Government or agency securities as statutorily required</li> <li>Reviews overall investment performance, asset allocation, and expenses</li> <li>Reports on investment performance and changes in investments to the Board</li> </ul>
Compensation Committee	<ul> <li>Provides oversight of total compensation strategy and assists the Board in determining the appropriate compensation for officers and compensation levels for staff</li> <li>Ensures that human resources opportunities and risks are properly identified and managed</li> </ul>	<ul> <li>Oversees the development and administration of SIPC's Human Resource programs and policies including talent management, staffing, performance management, benefits, and succession planning</li> <li>Establishes, reviews and updates compensation strategy and structure for approval by the Board</li> </ul>
		<ul> <li>Annually reviews proposals regarding compensation</li> <li>Recommends compensation for officers and staff for approval by the Board</li> </ul>
		<ul> <li>Recommends strategies and plans for merit pay/ incentives/severance pay and other unusual compensation arrangements that may arise</li> </ul>

### ETHICS AND WHISTLEBLOWER POLICY

Annually, SIPC's public and industry directors must confirm receiving the SIPC Director Code of Ethics, having reviewed it, and being familiar with its contents. They must disclose any actual or potential conflicts of interest, avoid activities that could reasonably lead to a conflict of interest, not use their position for personal gain or for the gain of a spouse, dependent, or partner and maintain in strict confidence all information that would reasonably be expected to be maintained in confidence.

SIPC has a Whistleblower Policy that encourages and enables employees to raise serious concerns about violations of SIPC's Code of Conduct, which is a part of the SIPC Bylaws and included in the SIPC Personnel Guide. As outlined by the Policy, employees may report complaints and allegations concerning violations of the SIPC Code of Conduct and general principles of law and business ethics to their supervisors or SIPC's Compliance Officer. All SIPC staff must acknowledge annually that they have read and understand the SIPC Personnel Guide including the Business Ethics Policy, the Ethics Rules, and the Whistleblower Policy.

### DIRECTOR HONORARIA AND MEETING ATTENDANCE

The Chairman receives a yearly honorarium of \$15,000. The Vice Chairman and the three industry directors each receive annual honoraria of \$6,250. The Chairman, Vice Chairman, and three industry directors are reimbursed for their official business expenses. The two government directors receive no honoraria and are not reimbursed for their official business expenses.

The Board held six meetings in 2018. The Audit and Budget Committee met four times; the Compensation Committee and the Investment Committee met once each. The Director attendance at Board and Committee meetings for the year ended December 31, 2018 was as follows:

Director	Board Meetings	Committee Meetings
Anthony D'Agostino	6/6	1/1
Daniel M. Covitz	6/6	4/4
William S. Jasien	6/6	4/4
Gregory S. Karawan	6/6	1/1
W. Moses Kim	2/2	1/1
Jared C. Sawyer*	3/3	1/1

\*Directorship terminated during the year.

# CUSTOMER PROTECTION PROCEEDINGS

In 2018, no customer protection proceeding was initiated. Over the last ten-year period, the annual average of new cases was 0.8. Since the inception of SIPC, 330 proceedings commenced under SIPA. These 330 members represent less than one percent of the approximately 40,000 broker-dealers that have been SIPC members during the last forty-eight years. Currently, SIPC has 3,621 members.

During SIPC's forty-eight year history, cash and securities distributed for accounts of customers totaled approximately \$139.8 billion. Of that amount, approximately \$138.9 billion came from debtors' estates and \$1.0 billion came from the SIPC Fund (See Appendix 1).



# "An Act to provide greater protection for customers of registered brokers and dealers and members of national securities exchanges."

### **Preamble to SIPA**

#### **Claims over the Limits**

Of the approximately 770,400 claims satisfied in completed or substantially completed cases as of December 31, 2018, a total of 356 were for cash and securities whose value was greater than the limits of protection afforded by SIPA.

The 356 claims, a net decrease of three during 2018, represent less than one percent of all claims satisfied. The unsatisfied portion of claims, \$49.7 million, decreased by \$0.8 million in 2018. These remaining claims represent less than one percent of the total value of securities and cash distributed for accounts of customers in those cases.

#### SIPC Fund Advances

Table I shows that the 92 debtors, for which net advances of more than \$1 million have been made from the SIPC Fund, accounted for 99 percent of the total advanced in all 330 customer protection proceedings. The largest net advance in a single liquidation is \$2.38 billion in Bernard L. Madoff Investment Securities LLC. This exceeds the net advances in all of the other proceedings combined.

In the 30 largest proceedings, measured by net funds advanced, SIPC advanced \$2.74 billion, or 94 percent of net advances from the SIPC Fund for all proceedings.

### TABLE I

#### Net Advances from the SIPC Fund December 31, 2018 330 Customer Protection Proceedings

Net Ad	vances	Number of Proceedings	Amounts Advanced
From	То		
\$40,000,001	up	1	\$2,380,319,739
10,000,001	\$40,000,000	11	230,308,969
5,000,001	10,000,000	18	126,014,663
1,000,001	5,000,000	62	137,085,447
500,001	1,000,000	38	28,013,391
250,001	500,000	43	14,869,051
100,001	250,000	61	9,940,120
50,001	100,000	42	2,995,426
25,001	50,000	25	879,779
10,001	25,000	11	168,668
0	10,000	11	26,087
Net Re	ecovery	7	(13,991,621)*
		330	\$2,916,629,719†

\* Recovery of assets and appreciation of debtors' investments after the filing date enabled the trustee to repay SIPC its advances plus interest.

<sup>†</sup> Consists of advances for accounts of customers (\$960,404,495) and for administration expenses (\$1,956,225,224).

# MEMBERSHIP AND THE SIPC FUND

The net decrease of 89 members during the year brought the total membership to 3,621 at December 31, 2018. Table 2 shows the members' affiliation for purposes of assessment collection, as well as the year's changes therein.

#### Delinquencies

Members who are delinquent in paying assessments receive notices pursuant to SIPA Section 14(a).<sup>1</sup> As of December 31, 2018, there were 81 members who were subjects of uncured notices, 43 of which were mailed during 2018, 14 during 2017, 9 during 2016, 9 during 2015, one during 2014 and 2013, two in 2012 and two in 2010. Subsequent filings and payment by 31 members left 50 notices uncured. Five registrations have been cancelled. SIPC has referred the remaining 45 members to the Commission for further action.

#### SIPC Fund

The SIPC Fund, shown at Table 5, on page 29, consisting of the aggregate of cash and investments in United States Government securities at fair value, amounted to \$3.14 billion at year end, an increase of \$197 million during 2018.

Tables 3 and 4, on pages 11 and 12, present principal revenues and expenses for the years 1971 through 2018. The 2018 member assessments were \$291.9 million and interest from investments was \$63.9 million. During the years 1971 through 1977, 1983 through 1985, 1989 through 1995, and 2009 through 2018, member assessments were based on a percentage of each member's gross revenue (net operating revenue for 1991 through 1995 and 2009 through 2018) from the securities business.

Appendix 2, on page 31, is an analysis of revenues and expenses for the five years ended December 31, 2018.

<sup>1</sup>14(a) Failure to Pay Assessment, etc-If a member of SIPC shall fail to file any report or information required pursuant to this Act, or shall fail to pay when due all or any part of an assessment made upon such member pursuant to this Act, and such failure shall not have been cured, by the filing of such report or information or by the making of such payment, together with interest and penalty thereon, within five days after receipt by such member of written notice of such failure given by or on behalf of SIPC, it shall be unlawful for such member, unless specifically authorized by the Commission, to engage in business as a broker or dealer. If such member denies that it owes all or any part of the full amount so specified in such notice, it may after payment of the full amount so specified commence an action against SIPC in the appropriate United States district court to recover the amount it denies owing

### TABLE 2

#### SIPC Membership Year Ended December 31, 2018

Agents for Collection of SIPC Assessments	Total	Added <sup>(a)</sup>	Terminated <sup>(a)</sup>
FINRA <sup>(b)</sup>	3,512	97	164
SIPC <sup>(c)</sup>	22	—	19
Cboe Exchange, Inc. <sup>(h)</sup>	38	1	4
NYSE American LLC <sup>(g)</sup>	6	1	1
NYSE Arca, Inc. <sup>(e)</sup>	12		1
Nasdaq PHLX LLC <sup>(f)</sup>	16		1
Chicago Stock Exchange, Incorporated	15	2	_
	3,621	101	190

Notes:

- (a) The numbers in this category do not reflect transfers of members to successor collection agents that occurred within 2018. The numbers in this category do not reflect members who due to timing differences between the effective date of new registrations and terminations and the date processed by SIPC were added or terminated in 2017 but processed by SIPC in 2018.
- (b) Effective July 30, 2007 the National Association of Securities Dealers, Inc. (NASD) and the regulatory functions of the New York Stock Exchange, Inc. (NYSE) merged to form the Financial Industry Regulatory Authority, Inc. (FINRA).
- (c) SIPC serves as the collection agent for registrants under section 15(b) of the 1934 Act that are not members of any self-regulatory organization.

The "SIPC" designation is an extralegal category created by SIPC for internal purposes only. It is a category by default and mirrors the SECO broker-dealer category abolished by the SEC in 1983.

(d) This number reflects the temporary status of broker-dealers between the termination of membership in a self-regulatory organization and the effective date of the withdrawal or cancellation of registration under section 15(b) of the 1934 Act.

(e) Formerly the Pacific Stock Exchange, Inc.

(f) Formerly NASDAQ OMX PHLX

(g) Formerly NYSE MKT LLC

(h) Formerly Chicago Board Options Exchange Incorporated

#### TABLE 3

### SIPC Revenues for the Forty-Eight Years Ended December 31, 2018

- Member assessments and contributions: \$4,562,843,430
- Interest on U.S. Government securities: \$1,956,115,890



#### History of Member Assessments\*

- 1971: ½ of 1% plus an initial assessment of 1/8 of 1% of 1969 revenues (\$150 minimum).
- 1972–1977: ½ of 1%.

January 1–June 30, 1978: ¼ of 1%.

- July 1-December 31, 1978: None.
- 1979–1982: \$25 annual assessment.
- 1983-March 31, 1986: ¼ of 1% effective May 1, 1983 (\$25 minimum).
- 1986-1988: \$100 annual assessment.
- 1989-1990: 3/16 of 1% (\$150 minimum).
- 1991: .065% of members' net operating revenues (\$150 minimum).

- 1992: .057% of members' net operating revenues (\$150 minimum).
- 1993: .054% of members' net operating revenues (\$150 minimum).
- 1994: .073% of members' net operating revenues (\$150 minimum).
- 1995: .095% of members' net operating revenues (\$150 minimum).
- 1996–March 31, 2009: \$150 annual assessment.
- April 1, 2009–2016: .25% of members' net operating revenues (\$150 minimum through June 2010).
- 2017–December 31, 2018: .15% of members' net operating revenues.

<sup>\*</sup> Rates based on each member's gross revenues (net operating revenues for 1991–1995 and April 1, 2009 to present) from the securities business.

### TABLE 4

#### SIPC Expenses for the Forty-Eight Years Ended December 31, 2018

- Customer protection proceedings: \$3,782,529,719 (Consists of net advances of \$2,916,629,719 and \$883,800,000 of estimated costs to complete proceedings less estimated future recoveries of \$17,900,000.)
- Other expenses: \$344,554,005



# LITIGATION

# In 2018, SIPC and Trustees under the Securities Investor Protection Act ("SIPA") were actively involved in litigation at the trial and appellate levels. The more noteworthy matters are summarized below:

Litigation in the liquidation of Lehman Brothers Inc. ("LBI") resulted in significant decisions:

In Acerra v. Giddens (In re LBI), 716 Fed. App'x. 56 (2d Cir. 2018), the Appellants were former employees of LBI who were compensated in part with restricted stock units ("RSUs") that converted into common stock in the debtor's parent company after a five-year holding period. When LBI entered into SIPA liquidation, the Appellants filed claims based on RSUs that were still owed or for which the holding period had not yet elapsed. The Appellants sought to have their claims treated as claims for cash. On appeal, the Circuit Court agreed with the lower Courts that the claims were for securities and not cash. By bargaining to become shareholders and not, in this respect, to be compensated in cash, the Appellants assumed the risks and rewards of shareholders. Furthermore, the Circuit agreed that because the claims were based on ownership of the RSUs, the claims were subject to mandatory subordination to general creditor claims under Section 510(b) of the Bankruptcy Code.

In 344 Individuals v. Giddens (In re LBI), 17 Civ. 6246 (S.D.N.Y. 2018), the District Court affirmed the Bankruptcy Court's decision granting the Trustee's motion, and denying the defendants' cross-motion, for summary judgment. At issue was whether the claims of former employees of Shearson Lehman Brothers ("Shearson") were subordinated to the claims of LBI's general unsecured creditors. In the 1980s, the employees had entered into deferred compensation agreements providing that Shearson's obligations to pay the deferred compensation were unsecured, subordinated obligations. The District Court agreed with the Bankruptcy Court that the subordination language in the agreements was unambiguous and applied in the event of a SIPA liquidation of a Shearson successor, including LBI. The District Court also agreed that even if Shearson had breached the agreements, as the employees alleged, and even assuming that

the deferred compensation agreements were executory contracts rejected by the Trustee, the subordination provisions still applied.

In General Ore International Corporation Ltd. v. Giddens (In re LBI), 2018 WL 1441407 (S.D.N.Y. 2018), the District Court affirmed a Bankruptcy Court order granting the Trustee's motion to disallow certain general unsecured claims. The Appellants had filed the claims against the LBI estate for market-loss damages arising from LBI's asserted failure to comply with Appellants' pre-liquidation instructions to transfer their accounts to other brokerage firms. The Bankruptcy Court had ruled that LBI had not failed to transfer the accounts in a timely manner. Under common industry practice, LBI was expected to transfer the accounts within three days of a transfer request, but since the commencement of the SIPA proceeding fell within that three-day period, LBI was relieved of its obligation to do so. Moreover, as the Bankruptcy Court noted, allowing the claims would directly contravene SIPA which



# LITIGATION continued

authorized SIPA Trustees to transfer customer accounts to broker dealers in their discretion and without customer consent. As to the assertion that under the Uniform Commercial Code ("U.C.C."), LBI owed a duty to process account transfers with due care, that duty only applied pre-liquidation and was superseded by the appointment of the SIPA Trustee and the obligations of the Trustee under SIPA. The District Court agreed with the Bankruptcy Court that federal law, namely, SIPA, rather than the U.C.C., governed the return and transfer of securities belonging to customers. The District Court also noted that SIPA "does not protect customers against market loss accruing during the period between the filing date and the date on which a claim is determined or paid, regardless of which way the market has moved."

The liquidation of Bernard L. Madoff Investment Securities, LLC ("BLMIS") and matters related to it also resulted in several significant decisions:

In *Picard v. Magnify Inc. (In re BLMIS)*, 583 B.R. 829 (Bankr. S.D.N.Y. 2018), the Bankruptcy Court denied Defendants' motion

to dismiss the Trustee's Complaint which sought to avoid and recover nearly \$154 million in withdrawals from BLMIS accounts and to disallow and equitably subordinate approximately \$839 million in Defendants' net equity claims. The Defendants included two of the Defendants'/account-holders' legal counsel as their alter ego. The Trustee alleged that the lawyer ran the two Defendants for his own benefit and that neither Defendant had any semblance of a corporate existence apart from the attorney. The Court ruled that the Trustee had stated a plausible basis for inferring that



# "SIPC shall .... impose upon its members such assessments as, after consultation with selfregulatory organizations, SIPC may deem necessary ...."

SIPA, Sec. 4(c)(2)

the Defendants' legal counsel was aware of the fraudulent nature of BLMIS's operations and that such knowledge could be imputed to the Defendants. The Court also found that New York law governed alter ego claims asserted against the Defendants because the withdrawal of funds came from BLMIS accounts located in New York. The Court held that the Trustee adequately alleged that the Defendants received the transfers from BLMIS in bad faith and with actual knowledge that BLMIS was not trading securities.

In Picard v. Helene Saren-Lawrence, et al. (In re BLMIS), 2018 WL 2383141 (S.D.N.Y. 2018), the Trustee denied the claims of three Defendants on the ground that the Defendants had withdrawn more from their BLMIS accounts than they deposited. The Defendants filed objections with the Bankruptcy Court to the denial of their claims. The objections were pending adjudication in the Bankruptcy Court when the Trustee sued the Defendants, in three separate adversary proceedings, to recover the amounts received by the Defendants in excess of their deposits. The Defendants moved to have the reference of the proceedings withdrawn from the Bankruptcy Court, demanding a jury trial, and asserting, on that basis, that the Bankruptcy Court lacked jurisdiction to enter final judgments in the proceedings.

The District Court concluded that the Defendants' jury trial demands were without merit, and that the Bankruptcy Court had final authority to adjudicate the matters. By filing their claims and objections in the Bankruptcy Court, the Defendants had invoked the jurisdiction of the Bankruptcy Court with regard to all matters affecting the disposition of their claims, including the adversary proceedings. Thus, they had no right to a jury trial. The Court further noted that given the Bankruptcy Court's great familiarity with the facts regarding the BLMIS estate, allowing him to decide the cases in the Bankruptcy Court, rather than removing them to the District Court, would promote judicial economy and uniform application of bankruptcy law.

A few months later, the District Court denied Defendants' motion for reconsideration and declined to certify the matter for an interlocutory appeal in *Picard v. Helene Saren-Lawrence, et al. (In re BLMIS)*, 2018 WL 4659476 (S.D.N.Y. 2018). The Court noted that while the Defendants had filed notices indicating their intent to withdraw their claims, the notices were not filed until after that Court's Order had been issued. The Defendants could not use a motion for reconsideration to present new facts not previously presented to the Court, and other grounds relied upon by the Defendants on reconsideration had previously been raised by the Defendants in their motions to withdraw. As to certification of an interlocutory appeal, the Court found that the standards for certification had not been met.

After a lengthy examination of BLMIS's books and records, including analysis by forensic accounting experts, the Bankruptcy Court in *In re Bernard L. Madoff Investment Securities, LLC,* 592 B.R. 513 (Bankr. S.D.N.Y. 2018), agreed with the Trustee's conclusion that "PW" notations in BLMIS customers' monthly statements meant that the customers had received cash distributions in the amounts indicated. The Court denied the objection of a particular claimant to the Trustee's determination which valued the claimant's net equity claims at zero. The Court held that the

# LITIGATION continued

claimant had ratified PW transactions as debits to his accounts by failing timely to object to the debtor. Moreover, the Court held that inasmuch as the PW transactions represented cash withdrawals in the form of direct payments to the claimant, the claimant had failed to satisfy his burden of proving that his accounts had positive net equity.

In A&G Goldman Partnership v. Picard (In re BLMIS), 739 F. App'x 679 (2d Cir. 2018), the Second Circuit upheld the injunction issued

against a third class-action brought against the estate of a former Madoff investor and related parties on the grounds that the suit violated an earlier injunction issued against such actions, as well as the automatic stay. The Appellants had alleged that the investor's misdeeds had aided Madoff in perpetuating his Ponzi scheme, and amounted to securities fraud for which the Appellants sought substantial damages. The Circuit Court agreed with the lower courts' rulings that the suit was barred by a 2011 settlement previously reached with the Trustee. The Court ruled that rather than a separate securities fraud action, the class action suit was "a disguised fraudulent transfer claim" and, like two other enjoined class actions, was derivative of the fraudulent transfer claims that were the subject of the 2011 settlement with the Trustee.



# DISCIPLINARY AND CRIMINAL ACTIONS

SIPC routinely forwards to the Securities and Exchange Commission, for possible action under Section 14(b) of SIPA, the names of principals and others associated with members for which SIPC customer protection proceedings have been initiated. Those individuals are also reported to the self-regulatory organization exercising primary examining authority for appropriate action by the organization. Trustees appointed to administer customer protection proceedings and SIPC personnel cooperate with the SEC and with law enforcement authorities in their investigations of possible violations of law.

#### **Criminal and Administrative Actions**

Criminal actions have been initiated in 131 of the 330 SIPC proceedings commenced since enactment of the Securities Investor Protection Act in December 1970. A total of 314 indictments have been returned in federal or state courts, resulting in 272 convictions to date.

Administrative and/or criminal actions in 289 of the 330 SIPC customer protection proceedings initiated through December 31, 2018, were accomplished as follows:

Action Initiated	Number of Proceedings
Joint SEC/Self-Regulatory Administrative Actions	61
Exclusive SEC Administrative Actions	41
Exclusive Self-Regulatory Administrative Actions	56
Criminal and Administrative Actions	103
Criminal Actions Only	28
Total	289

#### Members In or Approaching Financial Difficulty

Section 5(a)(1) of SIPA requires the SEC or the self-regulatory organizations to immediately notify SIPC upon discovery of facts which indicate that a broker or dealer subject to their regulation is in or is approaching financial difficulty. The Commission, the securities exchanges and the FINRA fulfill this requirement through regulatory procedures which integrate examination and reporting programs with an early-warning procedure for notifying SIPC. The primary objective of those programs is the early identification of members which are in or are approaching financial or operational difficulty and the initiation of remedial action by the regulators necessary to protect the investing public.

#### **Members on Active Referral**

During the calendar year 2018 SIPC received one referral under Section 5(a). This referral did not result in a SIPC proceeding in 2018.

SIPC received periodic reports from the self-regulatory organizations identifying those members which, although not considered to be in or approaching financial difficulty, had failed to meet certain pre-established financial or operational criteria and were under closer-than-normal surveillance.



GRANT THORNTON LLP

1000 Wilson Boulevard Suite 1400 Arlington, VA 22209

- **D** +1 703 847 7500
- F +1 703 848 9580

S linkd.in/grantthorntonus twitter.com/grantthorntonus

#### **Report of Independent Certified Public Accountants**

Board of Directors Securities Investor Protection Corporation

We have audited the accompanying financial statements of Securities Investor Protection Corporation, which comprise the statement of financial position as of December 31, 2018, and the related statement of activities and cash flows for the year then ended, and the related notes to the financial statements on pages 20 through 28.

#### Management's responsibility for the financial statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Grant Thornton LLP is the U.S. member firm of Grant Thornton International Ltd (GTIL). GTIL and each of its member firms are separate legal entities and are not a worldwide partnership.



Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Securities Investor Protection Corporation as of December 31, 2018, and the changes in its net assets and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

ant Thornton LLP

Arlington, Virginia April 12, 2019

Grant Thornton LLP is the U.S. member firm of Grant Thornton International Ltd (GTIL). GTIL and each of its member firms are separate legal entities and are not a worldwide partnership.

# **SIPC** FINANCIAL STATEMENTS

### Statement of Financial Position as of December 31, 2018

ASSETS	
Cash	\$ 25,865,236
U.S. Government securities, at fair value and accrued interest receivable of (\$16,679,826); (amortized cost \$3,157,937,062) (Note 6)	3,118,201,685
Estimated member assessments receivable (Note 3)	130,952,878
Advances to trustees for customer protection proceedings in progress, less allowance for possible losses (\$2,363,915,703) (Note 4)	17,900,000
Assets held for deferred compensation plan (Note 8)	1,601,568
Other (Note 5 and Note 9)	2,386,572
	\$3,296,907,939
LIABILITIES AND NET ASSETS Accrued benefit costs (Note 8)	\$ 13,081,175
Amount due on deferred compensation plan (Note 8)	1,601,568
Accounts payable and other accrued expenses	1,027,027
Deferred rent (Note 5)	1,872,767
Estimated costs to complete customer protection proceedings in progress (Note 4)	883,800,000
Member assessments received in advance (Note 3)	2,638,602
	904,021,139
Unrestricted net assets	2,392,886,800
The accompanying notes are an integral part of these statements.	\$3,296,907,939
Statement of Activities for the year ended December 31, 2018 Revenues:	
Member assessments (Note 3)	\$ 291,940,037
Interest on U.S. Government securities	63,906,738
	355,846,775
Expenses:	
Salaries and employee benefits (Note 8)	12,363,503
Legal and accounting fees (Note 4)	342,968
Rent (Note 5)	1,021,065
Other	3,636,359
	17,363,895
Provision for estimated costs to complete customer protection proceedings in progress (Note 4)	165,002,562
	182,366,457
Excess revenues over expenses	173,480,318
Realized and unrealized loss on U.S. Government securities (Note 6)	(18,197,141)
Pension and postretirement benefit changes other than net periodic costs (Note 8)	1,705,080
Increase in unrestricted net assets	156,988,257
Unrestricted net assets, beginning of year	2,235,898,543
Unrestricted net assets, end of year	\$2,392,886,800
The accompanying notes are an integral part of these statements	

The accompanying notes are an integral part of these statements.

#### Statement of Cash Flows for the year ended December 31, 2018

Operating activities:	
Interest received from U.S. Government securities	\$ 65,476,875
Member assessments received	289,530,635
Advances paid to trustees	(147,417,183)
Recoveries of advances	24,814,804
Salaries and other operating activities expenses paid	(14,989,898)
Net cash provided by operating activities	217,415,233
Investing activities:	
Proceeds from sales of U.S. Government securities	375,671,765
Purchases of U.S. Government securities	(567,841,337)
Purchases of furniture and equipment	(229,884)
Net cash used in investing activities	(192,399,456)
Increase in cash	25,015,777
Cash beginning of period	849,459
Cash, end of period	\$ 25,865,236

The accompanying notes are an integral part of these statements.

#### Notes to Financial Statements

#### 1. Organization and general

The Securities Investor Protection Corporation (SIPC) was created by the Securities Investor Protection Act of 1970 (SIPA), which was enacted on December 30, 1970, primarily for the purpose of providing protection to customers of its members. SIPC is a nonprofit membership corporation and shall have succession until dissolved by an Act of Congress. Its members include all persons registered as brokers or dealers under Section 15(b) of the Securities Exchange Act of 1934, except for those persons excluded under SIPA.

SIPC is exempt from income taxes under 15 U.S.C. § 78kkk(e) of SIPA and under § 501(c) (6) of the Internal Revenue Code. Accordingly, no provision for income taxes is required.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### 2. The "SIPC Fund" and SIPC's liquidity

The "SIPC Fund," as defined by SIPA, consists of cash and U.S. Government securities aggregating \$3,144,066,921. Together with the estimated member assessments receivable of \$130,952,878 and advances to trustee for customer protection proceedings in progress (less allowance for possible losses) of \$17,900,000, SIPC's financial assets available for general expenditures within one year of the December 31, 2018 statement of financial position date total \$3,292,919,799.

As part of SIPC's liquidity management, it has a policy to structure its financial assets to be available as its general expenditures, liabilities and other obligations come due. In the event the SIPC Fund is or may reasonably appear to be insufficient for the purposes of SIPA, the SEC is authorized to make loans to SIPC and, in that connection, the SEC is authorized to issue notes or other obligations to the Secretary of the Treasury in an aggregate amount not to exceed \$2.5 billion.

#### 3. Member assessments

Section 78ddd(c) and (d) of SIPA states that SIPC shall, by bylaw, impose upon its members such assessments as, after consultation with self-regulatory organizations, SIPC may deem necessary and appropriate to establish and maintain the SIPC Fund and to repay any borrowings by SIPC. If the balance of the SIPC Fund aggregates less than \$100,000,000, SIPC shall impose upon each of its members an assessment at a rate of not less than one-half of 1 per centum per annum. An assessment may bemade at a rate in excess of one-half of 1 per centum if SIPC determines, in accordance with a bylaw, that such rate of assessment will not have a material adverse effect on the financial condition of its members or their customers, except that no assessments shall exceed one per centum of such member's gross revenues from the securities business. Effective April 1, 2009, each member's assessment was established by bylaw at the rate of one-quarter of 1 per centum of net operating revenues from the securities business or \$150, whichever was greater. Effective July 22, 2010, the \$150 minimum assessment was eliminated by the Dodd- Frank Wall Street Reform and Consumer Protection Act. Effective January 1, 2017, the assessment rate is 0.15 per centum. Member assessments received in advance will be applied to future assessments and are not refundable except to terminated members. Estimated member assessments receivable represents assessments on members' revenue for calendar 2018 but not received, or expected to be received, until 2019.

# SIPC FINANCIAL STATEMENTS continued

#### 4. Customer protection proceedings

In the Bernard L. Madoff Investment Securities LLC proceeding, the Trustee, utilizing the customer records available from the computer files of the firm, identified those accounts believed to be valid customers. In accordance with Section 78/// (2) of SIPA, the definition of a "customer" includes a "person who had deposited cash with the debtor for the purpose of purchasing securities." The customer can be an individual, a corporation, a partnership, a pension plan or a "feeder fund." The Trustee then calculated the "net cash" positions (cash deposited less cash withdrawn) for each customer's account and, where available, this information was compared to other source documentation including banking records and customer portfolio files. Based on that valuation, the Trustee determined the customer's net equity and maximum claim allowed under SIPA. Management estimates and records a charge for this and other proceedings, including legal and administrative costs, at the amounts which can reasonably be estimated based on available information provided by the Trustees. Management estimates that the total charges to SIPC for the Madoff proceeding to be approximately \$3.3 billion.\* As actual claims were processed, the Trustee determined the ultimate amount of payment for each claim and the associated legal and administrative costs incurred. Claims can be disputed, which among other factors, could cause the ultimate amount of the claims, and associated legal and administrative costs, to differ from the current estimate. Quantifying the liability associated with proceedings is subject to a number of uncertainties, however, while additional losses beyond those recorded are probable, the additional amount is not currently estimable. Any changes in the estimate will be accounted for prospectively. Recoveries on this and other proceedings are recorded as a reduction to the provision

for estimated costs when realized, which occurs when notification is received from the Trustee.

SIPC has advanced a net of \$2.4 billion for proceedings in progress to carry out its statutory obligation to satisfy customer claims and to pay administration expenses. Of this amount, \$2.38 billion is not expected to be recovered.

Customer payments and related expenses of direct payment proceedings are recorded as expenses as they are incurred.

Legal and accounting fees include fees and expenses of litigation related to proceedings.

These financial statements do not include accountability for assets and liabilities of members being liquidated by SIPC as Trustee. Such accountability is reflected in reports required to be filed with the courts having jurisdiction.

The following table summarizes transactions during the year ended December 31, 2018 that result from these proceedings:

\*Subsequent judicial opinions may result in fluctuations in this number.

	Customer Protection Proceedings	
	Advances to trustees, less allowance for possible losses	Estimated costs to complete
Balance, beginning of year	\$23,800,000	\$847,300,000
Add:		
Provision for current year recoveries	1,000,000	—
Provision for estimated future recoveries	17,900,000	—
Provision for estimated costs to complete proceedings	—	183,800,000
Less:		
Recoveries	24,800,000	—
Advances to trustees	_	147,300,000
Balance, end of year	\$17,900,000	\$883,800,000

#### 5. Commitments

On June 20, 2014 SIPC signed a lease for new office space in Washington, D.C. The 11 year lease commenced on August 1, 2015. Future minimum rentals for the space, expiring on August 31, 2026, are as follows: 2019—\$869,805; 2020—\$895,623; 2021— \$925,154; 2022—\$1,035,807; 2023— \$1,061,685;—thereafter \$2,957,959; for a total of \$7,746,033, as of December 31, 2018. Additional rent expense is based on SIPC's pro rata share of operating expenses in accordance with the terms of the lease. The rent holiday of \$915,103 and the leasehold improvement incentive of \$1,364,400 are being amortized over the life of the lease.

On December 27, 2012 SIPC renewed its lease for additional office space in Fairfax, Virginia. The seven-year lease commenced on August 1, 2013. Future minimum rentals for the space, expiring on July 31, 2020, are as follows: 2019—\$161,735; 2020—\$95,842; for a total of \$257,577 as of December 31, 2018. Additional rent expense is based on SIPC's pro rata share of operating expenses in accordance with the terms of the lease.

#### 6. Fair value of securities

FASB ASC 820, *Fair Value Measurement*, provides the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy under this guidance are described below.

Level 1—Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that SIPC has the ability to access. Level 2—Inputs to the valuation methodology include quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in inactive markets, inputs other than quoted prices that are observable for the asset or liability, inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3—Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at December 31, 2018.

The fair value of U.S. Government securities is based on the bid quote as of December 31, 2018 as reported by a third party pricing service. As a bid quote on U.S. Government securities varies substantially among market makers, the fair value bid quote is considered a Level 2 input under the guidance. Level 2 inputs include quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets where there isn't sufficient activity, and/or where price quotations vary substantially either over time or among market makers, or in which little information is released publicly. As of December 31, 2018, all securities held within the portfolio are priced using Level 2 inputs.

U.S. Government securities as of December 31, 2018 included cumulative gross unrealized gains of \$12,656,546 and cumulative gross unrealized losses of \$52,391,923.

# **SIPC** FINANCIAL STATEMENTS continued

# 7. Reconciliation of increase in unrestricted net assets to net cash provided by operating activities:

Net cash provided by operating activities	\$217,415,233
Increase in prepaid expenses	(62,045)
Decrease in deferred rent	(85,987)
Increase in payables and accrued expenses	183,755
Decrease in member assessments collected in advance	(2,699,870)
Net decrease in estimated recoveries of advances to trustees	5,900,000
Net increase in estimated cost to complete customer protection proceedings	36,500,000
Decrease in accrued interest receivable on U.S. Government securities	332,223
Decrease in estimated assessment receivable	250,600
Changes in operating assets and liabilities:	
Loss on disposal of assets	368
Depreciation and amortization	672,878
Net amortized discount on U.S. Government securities	1,237,913
Realized and unrealized loss on U.S. Government securities	18,197,141
Adjustments to reconcile increase in unrestricted net assets to net cash pro- by operating activities:	vided
Increase in unrestricted net assets	\$156,988,257

#### 8. Pensions and other postretirement benefits

SIPC has a noncontributory defined benefit plan and a contributory defined contribution plan which cover all employees. SIPC also has a supplemental non-qualified retirement plan for certain employees. The \$1,601,568 year-end market value of the supplemental plan is reflected as assets held for deferred compensation plan and as amount due on deferred compensation plan in the Statement of Financial Position. In addition, SIPC has two defined benefit postretirement plans that cover all employees. One plan provides medical and dental insurance benefits, and the other provides life insurance benefits. The postretirement health care plan is contributory, with retiree contributions adjusted annually to reflect changes in gross premiums; the life insurance plan is noncontributory.

SIPC is required to recognize the overfunded or underfunded status of the defined benefit plans as an asset or liability

in the Statement of Financial Position and to recognize the funded status in the year in which the change occurs through the Statement of Activities. In addition, SIPC is required to recognize within the Statement of Activities gains and losses due to differences between actuarial assumptions and actual experience and any effects on prior service due to plan amendments that arise during the period and which are not being recognized as net periodic benefit costs.

	Pension Benefits	Other Postretirement Benefits
Change in Benefit Obligation		
Benefit obligation at beginning of year	\$58,673,477	\$ 8,200,607
Service cost	1,618,009	346,136
Interest cost	2,067,412	309,242
Plan participants' contributions	—	27,588
Amendments	—	_
Actuarial gain	(5,693,416)	(1,156,787)
Benefits paid	(1,424,850)	(128,058)
Benefit obligation at end of year	\$55,240,632	\$ 7,598,728
Change in Plan Assets		
Fair value of plan assets at beginning of year	\$53,832,058	\$ —
Actual loss on plan assets	(2,649,023)	_
Employer contributions prior to measurement date		_
Employer contributions	—	100,470
Plan participants' contributions		27,588
Benefits paid	(1,424,850)	(128,058)
Fair value of plan assets at end of year	\$49,758,185	\$ —
Funded status	\$ (5,482,447)	\$(7,598,728)
Employer contributions between measurement and statement date	_	_
Funded status at year end	\$ (5,482,447)	\$(7,598,728)
Amounts recognized in the Statement of Financial Position and net assets consist of:		
Net amount recognized in the Statement of Financial Position	\$ (5,482,447)	\$(7,598,728)
Accumulated benefit obligation end of year	\$52,972,039	\$ 7,598,728

# **SIPC** FINANCIAL STATEMENTS continued

	Pension Benefits	Other Postretirement Benefits
ighted-average assumptions for disclosure as of December 31, 2018		
scount rate	4.30%	4.30%
ary scale 2018 / thereafter	3.00% / 3.00%	N/A
alth Care Cost Trend: Initial Pre-65/Post-65	N/A	7.5% / 6.0%
alth Care Cost Trend: Ultimate	N/A	4.50%
ar Ultimate Reached: Initial Pre-65/Post-65	N/A	2031 / 2025
nponents of net periodic benefit cost and other amounts recognized within the Statement of Activit	ties	
t periodic benefit cost		
rvice cost	\$1,618,009	\$ 346,136
erest cost	2,067,412	309,242
pected return on plan assets	(3,440,687)	—
cognized prior service cost	_	7,842
cognized actuarial loss	841,251	95,494
t periodic benefit cost	1,085,985	758,714
nsion and other postretirement benefit changes other than net periodic benefit cost		
t actuarial (gain) loss	396,294	(1,156,787)
cognized actuarial loss	(841,251)	(95,494)
or service cost	_	_
cognized prior service cost	_	(7,842)
al pension and postretirement benefit changes other than net periodic cost	(444,957)	(1,260,123)
al net periodic other benefit cost and pension and other postretirement benefits changes other than net periodic benefit cost	\$ 641,028	\$ (501,409)
ounts expected to be recognized in net periodic cost in the coming year		
ss recognition	\$ 888,436	—
or service cost recognition	—	7,842
al	\$ 888,436	\$ 7,842
ect of a 1% increase in trend on:		
nefit obligation	N/A	\$ 1,263,085
al service interest cost	N/A	\$ 188,939
ect of a 1% decrease in trend on:		
nefit obligation	N/A	\$ (1,211,120)
al service interest cost	N/A	\$ (141,791)
ighted-average assumptions for net periodic cost as of December 31, 2018		
count rate	3.60%	3.80%
pected asset return	6.50%	N/A
ary scale 2018 / thereafter	2 00/ 12 00/	N/A
· · · · · · · · · · · · · · · · · · ·	3.0% / 3.0%	
alth Care Cost Trend: Initial pre-65/post-65	3.0% / 3.0% N/A	6.55% / 5.70%

For the pension plan, the change in unrecognized net gain/loss is one measure of the degree to which important assumptions have coincided with actual experience. During 2018, the unrecognized net loss decreased by 0.8% of the 12/31/2017 projected benefit obligation primarily due to a change in assumptions and late retirement adjustment updates.

The discount rate was determined by projecting the plan's expected future benefit payments as defined for the projected benefit obligation, discounting those expected payments using a theoretical zero-coupon spot yield curve derived from a universe of high-quality bonds as of the measurement date, and solving for the single equivalent discount rate that resulted in the same projected benefit obligation. A 1% increase/ (decrease) in the discount rate would have (decreased)/increased the net periodic benefit cost for 2018 by (\$862,000)/\$1,037,000 and (decreased)/increased the year-end projected benefit obligation by (\$6.6)/\$8.2 million.

Asset Summary	
Asset Category	Quoted Prices in Active Markets for Identical Assets (Level 1)
Equity securities:	
U.S. large and multi-cap mutual funds	\$25,615,226
Non-U.S. large and multi-cap mutual funds	6,036,619
Total Equity	31,651,845
Fixed Income securities:	
U.S. Treasuries/Government & corporate bond mutual funds	18,106,340
Total Fixed Income	18,106,340
Total	\$49,758,185

#### Expected Return on Assets

The expected return on the pension plan assets was determined based on historical and expected future returns of the various asset classes using the target allocations described on page 26. A 1% increase/(decrease) in the expected return assumption would have (decreased)/increased the net periodic benefit cost for 2018 by \$529,000.

#### Investment Policy

The plan's investment policy includes a mandate to diversify assets and in a variety of asset classes to achieve that goal. The plan's assets are currently invested in a variety of funds representing most standard equity and debt security classes.

Pension Plan Asset Category	Expected Long-Term Return	Target Allocation	Actual Allocation 12/31/18
Equity securities	8.35%	60–70%	64%
Debt securities	3.75%	40–30%	36%
Total	6.5%	100%	100%



#### Estimated Future Benefit Payments Estimated future benefit payments, including future benefit accrual

	Pension	Other Benefits
2019	\$ 2,271,634	\$ 145,929
2020	\$ 2,451,450	\$ 224,498
2021	\$ 2,643,989	\$ 302,608
2022	\$ 2,838,756	\$ 360,536
2023	\$ 3,146,666	\$ 406,872
2024–2028	\$17,234,888	\$2,175,297

#### Contributions

The company expects to make no contributions to the pension plan in 2019 for the 2018 plan year and \$131,000 to the postretirement benefit plan during 2019.

#### Defined Contribution Plan

Estimated SIPC contributions (60% of employee contributions, up to 3.6% of compensation)

\$ 265,000

#### 9. Fixed Assets

SIPC's policy is to capitalize fixed assets costing \$500 or more, and to depreciate those assets using a straight-line depreciation method of five years for equipment and ten years for furniture. Leasehold improvements are amortized over the shorter of their economic life or the term of the lease. The equipment, furniture, and leasehold improvements listed below are included in "Other" assets within the Statement of Financial Position.

#### **10. Subsequent Events**

SIPC evaluated its December 31, 2018 financial statements for subsequent events through April 12, 2019, the date the financial statements were available to be issued. SIPC is not aware of any subsequent events which would require recognition or disclosure in the financial statements.

Fixed Assets	
Office equipment at cost	\$ 68,464
Computer hardware at cost	3,388,797
Computer software at cost	1,811,815
Office furniture and fixtures at cost	1,212,235
Leasehold improvements at cost	1,455,533
Total fixed assets at cost	7,936,844
Less accumulated depreciation and amortization	(5,709,614)
Net fixed assets	\$2,227,230
2018 depreciation and amortization expense	\$ 672,878



### TABLE 5

### SIPC Fund Comparison Inception to December 31, 2018



# **APPENDIX 1** DISTRIBUTIONS FOR ACCOUNTS OF CUSTOMERS

for the Forty-Eight Years Ended December 31, 2018

(In Thousands of Dollars)

	From Debtor's Estates	From SIPC			
	As Reported by Trustees	Advances*	Recoveries*	Net	Total
1971	\$ 271	\$ 401		\$ 401	\$ 672
1972	9,300	7,347	\$ (4)	7,343	16,643
1973	170,672	35,709	(4,003)	31,706	202,378
1974	21,582	4,903	(5,125)	(222)	21,360
1975	6,379	6,952	(2,206)	4,746	11,125
1976	19,901	1,292	(528)	764	20,665
1977	5,462	2,255	(2,001)	254	5,716
1978	1,242	4,200	(1,682)	2,518	3,760
1979	9,561	1,754	(6,533)	(4,779)	4,782
1980	10,163	3,846	(998)	2,848	13,011
1981	36,738	64,311	(1,073)	63,238	99,976
1982	28,442	13,807	(4,448)	9,359	37,801
1983	21,901	52,927	(15,789)	37,138	59,039
1984	184,910	11,480	(13,472)	(1,992)	182,918
1985	180,973	19,400	(11,726)	7,674	188,647
1986	28,570	14,886	(4,414)	10,472	39,042
1987	394,443	20,425	(2,597)	17,828	412,271
1988	72,052	8,707	(10,585)	(1,878)	70,174
1989	121,958	(5,481)	(10,244)	(15,725)	106,233
1990	301,237	3,960	(4,444)	(484)	300,753
1991	1,943	6,234	(2,609)	3,625	5,568
1992	34,634	7,816	(230)	7,586	42,220
1993	115,881	4,372	(9,559)	(5,187)	110,694
1994	(14,882)#	(1,283)	(3,829)	(5,112)	(19,994)
1995	585,756	17,850	(4,196)	13,654	599,410
1996	4,770	(1,491)	(10,625)	(12,116)	(7,346)
1997	314,813	22,366	(4,527)	17,839	332,652
1998	3,605	4,458	(1,571)	2,887	6,492
1998	477,635	47,360	(7,460)	39,900	517,535
2000	364,065	26,330	(3,413)	22,917	386,982
2000	10,110,355	200,967	(87,538)	113,429	10,223,784
2001	606,593	40,785	(5,812)	34,973	641,566
2002	(643,242)#	22,729	(4,425)	18,304	(624,938)
2003	209,025	(11,662)#	(37,700)	(49,362)	159,663
2004	(24,245)#	1,175	(4,342)	(3,167)	(27,412)
2005		2,653	,	,	1,585,717
2008	1,635,006		(51,942)	(49,289)	
2007	1,167	7,054	(6,624)	430	1,597 144,266,331
	144,265,058	1,982	(709)	1,273	, ,
2009	(52,025,582) <sup>@</sup>	543,280	(213)	543,067	(51,482,515)
2010	579,035	217,842	(1,824)	216,018	795,053
2011	8,169,689	32,678	(94)	32,584	8,202,273
2012	3,217,290	19,338	(1,774)	17,564	3,234,854
2013	12,411,307	8,646	(118,084)	(109,438)	12,301,869
2014	924,822	16,099	(11,709)	4,390	929,212
2015	4,247,436	10,169#	(11,457)	(1,288)	4,246,148
2016	(608,091)#	8,188	(45,870)	(37,682)	(645,773)
2017	1,166,245	4,024	(11,175)	(7,151)	1,159,094
2018	1,103,404	2,956	(24,409)	(21,453)	1,081,951
	\$138,859,249	\$1,535,996	(\$575,592)	\$960,404	\$139,819,653

 $^{\ast}$  Advances and recoveries not limited to cases initiated this year.

<sup>#</sup> Reflects adjustments to customer distributions based upon Trustees' revised allocation.

<sup>®</sup> Reflects adjustment to customer distributions in the Lehman Brothers Inc. customer protection proceeding based upon Trustee's revised allocation.

### APPENDIX 2 ANALYSIS OF SIPC REVENUES AND EXPENSES for the Five Years Ended December 31, 2018

	2018	2017	2016	2015	2014
Revenues:					
Member assessments and contributions	\$291,940,037	\$277,800,032	\$431,701,294	\$429,447,213	\$426,719,980
Interest on U.S. Government securities	63,840,516	57,599,175	54,873,106	47,844,129	39,852,719
Interest on assessments	66,222	125,930	100,022	102,926	160,303
	355,846,775	335,525,137	486,674,422	477,394,268	466,733,002
Expenses:					
Salaries and employee benefits	12,363,503	11,379,039	11,203,324	10,363,111	8,563,289
Legal fees	157,070	32,816	159,881	135,866	131,219
Accounting fees	185,898	167,625	85,575	123,454	108,990
Professional fees—other	498,583	300,231	289,169	394,795	346,600
Other: Assessment collection cost	25,015	37,119	23,201	27,299	24,975
Depreciation and amortization	672,878	701,871	773,371	781,581	766,894
Directors' fees and expenses	32,563	43.184	43.178	44,010	37,039
Insurance	38,193	36,124	33,879	39,281	36,906
Investor education	228,053	312,059	197,735	368,637	211,481
Office supplies and expense	209,069	223,742	228,482	281,081	261,362
EDP and internet expenses*	1,046,396	1,084,727	1,070,947	1,105,179	957,864
Postage	7,964	10.577	12,722	12,358	9,258
Printing & mailing annual report	29,122	28,390	29,051	30,192	28,921
Publications and reference services	466,237	392,818	361,316	282,382	232,080
Rent office space	1,021,065	983,172	978,121	1,186,494	797,186
Travel and subsistence	124,915	111,200	114,848	113,958	136,704
Pesonnel recruitment	221,600	,	,	177,584	114,580
Miscellaneous	35,771	45,046	59,959	43,702	33,937
	4,158,841	4,010,029	3,926,810	4,493,738	3,649,187
	17,363,895	15,889,740	15,664,759	15,510,964	12,799,285
Customer protection proceedings:					
Net advances to (recoveries from):					
Trustees other than SIPC:					
Securities	(21,008,817)	(6,504,659)	(37,710,029)	(1,127,239)	(68,428)
Cash	(13,760)	(758,179)	(354)	(28,222)	(1,763)
	(21,022,577)	(7,262,838)	(37,710,383)	(1,155,461)	(70,191)
Administration expenses	143,305,093	167,747,967	151,630,458	175,369,685	191,521,565
	122,282,516	160,485,129	113,920,075	174,214,224	191,451,374
Net change in estimated future recoveries	5,900,000	(12,700,000)	27,100,000	(26,900,000)	(500,000)
	128,182,516	147,785,129	141,020,075	147,314,224	190,951,374
SIPC as Trustee:	(	(==			
Securities	(28,395)	(77,900)	(357,941)	(156,600)	3,651,561
Cash	(570,001)	189,528	385,893	24,299	808,448
	(598,396)	111,628	27,952	(132,301)	4,460,009
Administration expenses	748,529	595,721	893,724	541,747	633,401
	150,133	707,349	921,676	409,446	5,093,410
Direct payments:					
Securities	100.051				
Cash	168,951				
	168,951	25 000		(600)	075
Administration expenses	962	35,822		(600)	975
	169,913	35,822	(70,400,000)	(600)	975
Net change in estimated cost to complete proceeding		(97,200,000)	(72,400,000)	118,300,000	(49,400,000)
	165,002,562	51,328,300	69,541,751	266,023,070	146,645,759
Total not revenues	182,366,457	67,218,040	85,206,510	281,534,034	159,445,044
Total net revenues	173,480,318	268,307,097	401,467,912	195,860,234	307,287,958
Realized and unrealized loss on U.S. Government securities	(19 107 1/1)	(1/ 17/ 5//)	(39,652,395)	(25 017 050)	(5 201 505)
	(18,197,141)	(14,174,544)	(33,002,330)	(25,917,850)	(5,281,585)
Pension and postretirement benefit changes					
	1 705 000	(2 207 107)	267 140	(011 CEA)	
other than net periodic benefit costs Increase in unrestricted net assets	1,705,080 156,988,257	(3,327,187) \$250,805,366	367,140 \$362,182,657	(911,654) \$169,030,730	(10,755,619) \$291,250,754

\*2014–2015 have been restated to combine Telephone with EDP and internet expenses

# **APPENDIX 3** CUSTOMER PROTECTION PROCEEDINGS

### PART A: Customer Claims and Distributions Being Processed<sup>(a)</sup>

Member and Trustee By Date of Appointment	Date Registered as Broker-Dealer	Filing Date	Trustee Appointed	Customers <sup>(b)</sup> To Whom Notices and Claim Forms Were Mailed	Responses <sup>(b)</sup> Received	Customers <sup>(b)</sup> Receiving Distributions
Bernard L. Madoff Investment Securities LLC New York, NY (Irving H. Picard, Esq.)	01/19/60	12/11/08	12/15/08	8,110	16,521*	2,633
Legend Securities, Inc. New York, NY (Direct Payment)	11/19/98		10/20/17+	6,514	166	4
TOTAL 2 MEMBERS: PART A				14,624	16,687	2,637

\* Includes duplicate claims filed for 3,385 Active Accounts.

+ Date Notice Published

### December 31, 2018

Distribution of Assets Held by Debtor <sup>(c)</sup>				SIPC Advances			
Total	For Accounts of Customers	Administration Expenses	Total Advanced	Administration Expenses	Contractual Commitments	Securities	Cash
\$11,090,404,610	\$11,068,065,937	\$22,338,673	\$2,380,319,739	\$1,741,247,583		\$639,072,156	
			205,736	36,784			168,952
\$11,090,404,610	\$11,068,065,937	\$22,338,673	\$2,380,525,475	\$1,741,284,367		\$639,072,156	\$168,952

# **APPENDIX 3** CUSTOMER PROTECTION PROCEEDINGS continued

### PART B: Customer Claims Satisfied, Litigation or Administrative Matters Pending<sup>(a)</sup>

Member and Trustee By Date of Appointment	Date Registered as Broker-Dealer	Filing Date	Trustee Appointed	Customers <sup>(b)</sup> To Whom Notices and Claim Forms Were Mailed	Responses <sup>(b)</sup> Received	Customers <sup>(b)</sup> Receiving Distributions
Lehman Brothers Inc. New York, NY (James W. Giddens, Esq.)	03/27/65	09/19/08	09/19/08	905,000	124,248	111,888
Westor Capital Group, Inc. New York, NY (SIPC)	09/27/00	04/16/13	04/16/13	499	140	116
TOTAL 2 MEMBERS: PART B				905,499	124,388	112,004

### December 31, 2018

Distribution of Assets Held by Debtor <sup>(c)</sup>			SIPC Advances				
Total	For Accounts of Customers	Administration Expenses	Total Advanced	Administration Expenses	Contractual Commitments	Securities	Cash
\$107,132,862,660	\$105,773,207,834	\$1,359,654,826					
8,313,256	8,295,266	17,990	\$1,495,964	\$695,936		\$13,538	\$786,490
\$107,141,175,916	\$105,781,503,100	\$1,359,672,816	\$1,495,964	\$695,936		\$13,538	\$786,490

# **APPENDIX 3** CUSTOMER PROTECTION PROCEEDINGS continued

### PART C: Proceedings Completed in 2018<sup>(a)</sup>

Member and Trustee By Date of Appointment	Date Registered as Broker-Dealer	Filing Date	Trustee Appointed	Customers <sup>(b)</sup> To Whom Notices and Claim Forms Were Mailed	Responses <sup>(b)</sup> Received	Customers <sup>(b)</sup> Receiving Distributions
Global Arena Capital Corp. New York, NY (SIPC)	09/26/85	01/28/16	02/16/16	8,783	392	11
TOTAL 1 MEMBER 2018				8,783	392	11
TOTAL 325 MEMBERS 1973-2017 <sup>(d)</sup>				2,297,335	477,700	658,386
TOTAL 326 MEMBERS 1973-2018				2,306,118	478,092	658,397

### December 31, 2018

Distribution of Assets Held by Debtor <sup>(c)</sup>			SIPC Advances					
	Total	For Accounts of Customers	Administration Expenses	Total Advanced	Administration Expenses	Contractual Commitments	Securities	Cash
	\$ 1,171,275	\$ 788,459	\$ 382,816	\$ 2,112,898	\$ 2,112,898			
	1,171,275	788,459	382,816	2,112,898	2,112,898			
	22,678,080,900	22,008,892,270	669,188,630	\$532,495,382	\$212,132,023	\$1,388,427	\$186,678,154	\$132,296,778
	\$22,679,252,175	\$22,009,680,729	\$669,571,446	\$534,608,280	\$214,244,921	\$1,388,427	\$186,678,154	\$132,296,778

## **APPENDIX 3** CUSTOMER PROTECTION PROCEEDINGS continued

#### **PART D: Summary**

	Customers <sup>(b)</sup> To Whom Notices and Claim Forms Were Mailed	Responses <sup>(b)</sup> Received	Customers <sup>(b)</sup> Receiving Distributions
Part A: 2 Members — Customer Claims and Distributions Being Processed	14,624	16,687	2,637
Part B: 2 Members — Customer Claims Satisfied, Litigation or Administrative Matters Pending	905,499	124,388	112,004
Sub-Total	920,123	141,075	114,641
Part C: 326 Members — Proceedings Completed	2,306,118	478,092	658,397
Total	3,226,241	619,167	773,038

Appendix 3 notes:

(a) Based upon information available at year-end and subject to adjustments until the case is closed.

(b) SIPA requires notice to be mailed to each person who appears to have been a customer of the debtor with an open account within the past twelve months. In order to be sure that all potential claimants have been advised of the liquidation proceeding, trustees commonly mail notice and claim forms to all persons listed on the debtor's records, even if it appears that their accounts have been closed. As a result, many more claim forms are mailed than are received. Responses Received usually exceeds Customers Receiving Distributions because responses are commonly received from customers whose accounts were previously delivered to another broker or to the customer. Responses are also received from persons who make no claim against the estate, or whose accounts net to a deficit, or who file late, incorrect, or invalid claims. The number of Customers Receiving Distributions can exceed Responses Received when the trustee transfers accounts in bulk to other brokers before claims are filed.

(c) Includes assets marshalled by Trustee after filing date and does not include payments to general creditors.

(d) Revised from previous reports to reflect subsequent recoveries, disbursements and adjustments.

### December 31, 2018

n	atribution of Access						
Distribution of Assets Held by Debtor <sup>(c)</sup>			SIPC Advances				
Total	For Accounts of Customers	Administration Expenses	Total Advanced	Administration Expenses	Contractual Commitments	Securities	Cash
\$ 11,090,404,610	\$ 11,068,065,937	\$ 22,338,673	\$2,380,525,475	\$1,741,284,367		\$639,072,156	168,952
107,141,175,916	105,781,503,100	1,359,672,816	1,495,964	695,936		13,538	\$786,490
118,231,580,526	116,849,569,037	1,382,011,489	2,382,021,439	1,741,980,303		639,085,694	955,442
22,679,252,175	22,009,680,729	669,571,446	534,608,280	214,244,921	\$1,388,427	186,678,154	132,296,778
\$140,910,832,701	\$138,859,249,766	\$2,051,582,935	\$2,916,629,719	\$1,956,225,224	\$1,388,427	\$825,763,848	\$133,252,220



**SECURITIES INVESTOR PROTECTION CORPORATION** 1667 K STREET, N.W., SUITE 1000 • WASHINGTON, D.C. 20006-1620 (202) 371-8300 FAX (202) 223-1679 WWW.SIPC.ORG